Christchurch City Council

Ray Blank Park Pavilion/Toilet
PRK 0251 BLDG 001 EQ2
Detailed Engineering Evaluation
Quantitative Assessment Report
Christchurch City Council

Ray Blank Park Pavilion/Toilet

Quantitative Assessment Report

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Status: Final
Summary

Ray Blank Park Pavilion/Toilet
PRK 0251 BLDG 001 EQ2

Detailed Engineering Evaluation
Quantitative Report - Summary
Final

Background
This is a summary of the quantitative report for the Ray Blank Park Pavilion/Toilet structure, and is based on the Detailed Engineering Evaluation Procedure document (draft) issued by the Structural Advisory Group on 19 July 2011 and includes visual inspections and measurements taken during May, September and October 2012, and calculations.

Key Damage Observed
No major damage has been observed.

Critical Structural Weaknesses
No critical structural weaknesses have been identified.

Indicative Building Strength
Based on the information available, and from undertaking a quantitative assessment, the structure’s original capacity has been assessed as a minimum of 70% NBS, and is therefore not considered to be an earthquake risk.

Recommendations
We recommend that the following remedial works are carried out:

1) That a support structure be provided below the masonry ungrouted cells at the toilets entrance lintels.
2) That the damage observed on the building exterior to the bottom masonry course at several locations, be repaired.
3) That the damaged roof gable end glazing panes be repaired or replaced.
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1 Introduction

Opus International Consultants Limited has been engaged by Christchurch City Council to undertake a detailed seismic assessment of the Pavilion/Toilet building, located at Ray Blank Park, Maidstone Road, Ilam, Christchurch, following the Canterbury Earthquake Sequence since September 2010.

The purpose of the assessment is to determine if the building is classed as being earthquake prone in accordance with the Building Act 2004.

The seismic assessment and reporting have been undertaken based on the qualitative and quantitative procedures detailed in the Detailed Engineering Evaluation Procedure (DEEP) document (draft) issued by the Structural Engineering Society (SESOC) [3] [4].

2 Compliance

This section contains a brief summary of the requirements of the various statutes and authorities that control activities in relation to buildings in Christchurch at present.

2.1 Canterbury Earthquake Recovery Authority (CERA)

CERA was established on 28 March 2011 to take control of the recovery of Christchurch using powers established by the Canterbury Earthquake Recovery Act enacted on 18 April 2011. This act gives the Chief Executive Officer of CERA wide powers in relation to building safety, demolition and repair. Two relevant sections are:

Section 38 – Works

This section outlines a process in which the chief executive can give notice that a building is to be demolished and if the owner does not carry out the demolition, the chief executive can commission the demolition and recover the costs from the owner or by placing a charge on the owners’ land.

Section 51 – Requiring Structural Survey

This section enables the chief executive to require a building owner, insurer or mortgagee to carry out a full structural survey before the building is re-occupied.

We understand that CERA require a detailed engineering evaluation to be carried out for all buildings (other than those exempt from the Earthquake Prone Building definition in the Building Act). CERA have adopted the Detailed Engineering Evaluation Procedure (DEEP) document (draft) issued by the Structural Engineering Society (SESOC) on 19 July 2011. This document sets out a methodology for both initial qualitative and detailed quantitative assessments.

It is anticipated that a number of factors, including the following, will determine the extent of evaluation and strengthening level required:

1. The importance level and occupancy of the building.
2. The placard status and amount of damage.

3. The age and structural type of the building.


Christchurch City Council requires any building with a capacity of less than 34% of New Building Standard (including consideration of critical structural weaknesses) to be strengthened to a target of 67% as required under the CCC Earthquake Prone Building Policy.

2.2 Building Act

Several sections of the Building Act are relevant when considering structural requirements:

**Section 112 - Alterations**

This section requires that an existing building complies with the relevant sections of the Building Code to at least the extent that it did prior to the alteration. This effectively means that a building cannot be weakened as a result of an alteration (including partial demolition).

The Earthquake Prone Building policy for the territorial authority shall apply as outlined in Section 2.3 of this report.

**Section 115 – Change of Use**

This section requires that the territorial authority is satisfied that the building with a new use complies with the relevant sections of the Building Code ‘as near as is reasonably practicable’.

This is typically interpreted by territorial authorities as being 67% of the strength of an equivalent new building or as near as practicable. This is also the minimum level recommended by the New Zealand Society for Earthquake Engineering (NZSEE).

**Section 121 – Dangerous Buildings**

This section was extended by the Canterbury Earthquake (Building Act) Order 2010, and defines a building as dangerous if:

1. In the ordinary course of events (excluding the occurrence of an earthquake), the building is likely to cause injury or death or damage to other property; or
2. In the event of fire, injury or death to any persons in the building or on other property is likely because of fire hazard or the occupancy of the building; or
3. There is a risk that the building could collapse or otherwise cause injury or death as a result of earthquake shaking that is less than a ‘moderate earthquake’ (refer to Section 122 below); or
4. There is a risk that other property could collapse or otherwise cause injury or death; or
5. A territorial authority has not been able to undertake an inspection to determine whether the building is dangerous.

Section 122 – Earthquake Prone Buildings

This section defines a building as earthquake prone (EPB) if its ultimate capacity would be exceeded in a ‘moderate earthquake’ and it would be likely to collapse causing injury or death, or damage to other property.

A moderate earthquake is defined by the building regulations as one that would generate loads 33% of those used to design an equivalent new building.

Section 124 – Powers of Territorial Authorities

This section gives the territorial authority the power to require strengthening work within specified timeframes or to close and prevent occupancy to any building defined as dangerous or earthquake prone.

Section 131 – Earthquake Prone Building Policy

This section requires the territorial authority to adopt a specific policy for earthquake prone, dangerous and insanitary buildings.

2.3 Christchurch City Council Policy

Christchurch City Council adopted their Earthquake Prone, Dangerous and Insanitary Building Policy in 2006. This policy was amended immediately following the Darfield Earthquake on 4 September 2010.

The 2010 amendment includes the following:

1. A process for identifying, categorising and prioritising Earthquake Prone Buildings, commencing on 1 July 2012;

2. A strengthening target level of 67% of a new building for buildings that are Earthquake Prone;

3. A timeframe of 15-30 years for Earthquake Prone Buildings to be strengthened; and,

4. Repair works for buildings damaged by earthquakes will be required to comply with the above.

The council has stated their willingness to consider retrofit proposals on a case by case basis, considering the economic impact of such a retrofit.

If strengthening works are undertaken, a building consent will be required. A requirement of the consent will require upgrade of the building to comply ‘as near as is reasonably practicable’ with:

- The accessibility requirements of the Building Code.
• The fire requirements of the Building Code. This is likely to require a fire report to be submitted with the building consent application.

Where an application for a change of use of a building is made to Council, the building will be required to be strengthened to 67% of New Building Standard or as near as is reasonably practicable.

2.4 Building Code

The Building Code outlines performance standards for buildings and the Building Act requires that all new buildings comply with this code. Compliance Documents published by The Department of Building and Housing can be used to demonstrate compliance with the Building Code.

On 19 May 2011, Compliance Document B1: Structure was amended to include increased seismic design requirements for Canterbury as follows:

• increase in the basic seismic design load for the Canterbury earthquake region (Z factor increased to 0.3 equating to an increase of 36 – 47% depending on location within the region);

• Increased serviceability requirements.

2.5 Institution of Professional Engineers New Zealand (IPENZ) Code of Ethics

One of the core ethical values of professional engineers in New Zealand is the protection of life and safeguarding of people. The IPENZ Code of Ethics requires that:

Members shall recognise the need to protect life and to safeguard people, and in their engineering activities shall act to address this need.

1.1 Giving Priority to the safety and well-being of the community and having regard to this principle in assessing obligations to clients, employers and colleagues.

1.2 Ensuring that reasonable steps are taken to minimise the risk of loss of life, injury or suffering which may result from your engineering activities, either directly or indirectly.

All recommendations on building occupancy and access must be made with these fundamental obligations in mind.

3 Earthquake Resistance Standards

For this assessment, the building’s earthquake resistance is compared with the current New Zealand Building Code requirements for a new building constructed on the site. This is expressed as a percentage of new building standard (%NBS). The loadings are in accordance with the current earthquake loading standard NZS1170.5 [1].
A generally accepted classification of earthquake risk for existing buildings in terms of %NBS that has been proposed by the NZSEE 2006 [2] is presented in Figure 1 below.

![Table 1: NZSEE Risk Classifications Extracted from table 2.2 of the NZSEE 2006 AISPBE Guidelines](image)

<table>
<thead>
<tr>
<th>Description</th>
<th>Grade</th>
<th>Risk</th>
<th>%NBS</th>
<th>Existing Building Structural Performance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low Risk Building</td>
<td>A or B</td>
<td>Low</td>
<td>Above 67</td>
<td>Acceptable (improvement may be desirable)</td>
</tr>
<tr>
<td>Moderate Risk Building</td>
<td>C</td>
<td>Moderate</td>
<td>34 to 66</td>
<td>Acceptable legally. Improvement recommended</td>
</tr>
<tr>
<td>High Risk Building</td>
<td>D or E</td>
<td>High</td>
<td>33 or lower</td>
<td>Unacceptable (Improvement required under Act)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Improvement of Structural Performance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Legal Requirement</td>
</tr>
<tr>
<td>The Building Act sets no required level of structural improvement (unless change in use)</td>
</tr>
<tr>
<td>This is for each TA to decide. Improvement is not limited to 34%NBS.</td>
</tr>
<tr>
<td>Unacceptable</td>
</tr>
</tbody>
</table>

**Figure 1: NZSEE Risk Classifications Extracted from table 2.2 of the NZSEE 2006 AISPBE Guidelines**

Table 1 below compares the percentage NBS to the relative risk of the building failing in a seismic event with a 10% risk of exceedance in 50 years (i.e. 0.2% in the next year).

**Table 1: %NBS compared to relative risk of failure**

<table>
<thead>
<tr>
<th>Percentage of New Building Standard (%NBS)</th>
<th>Relative Risk (Approximate)</th>
</tr>
</thead>
<tbody>
<tr>
<td>&gt;100</td>
<td>&lt;1 time</td>
</tr>
<tr>
<td>80-100</td>
<td>1-2 times</td>
</tr>
<tr>
<td>67-80</td>
<td>2-5 times</td>
</tr>
<tr>
<td>33-67</td>
<td>5-10 times</td>
</tr>
<tr>
<td>20-33</td>
<td>10-25 times</td>
</tr>
<tr>
<td>&lt;20</td>
<td>&gt;25 times</td>
</tr>
</tbody>
</table>

### 3.1 Minimum and Recommended Standards

Based on governing policy and recent observations, Opus makes the following general recommendations:
3.1.1 Occupancy

The Canterbury Earthquake Order\(^1\) in Council 16 September 2010, modified the meaning of “dangerous building” to include buildings that were identified as being EPB’s. As a result of this, we would expect such a building would be issued with a Section 124 notice, by the Territorial Authority, or CERA acting on their behalf, once they are made aware of our assessment. Based on information received from CERA to date and from the DBH guidance document dated 12 June 2012 [6], this notice is likely to prohibit occupancy of the building (or parts thereof), until its seismic capacity is improved to the point that it is no longer considered an EPB.

3.1.2 Cordonning

Where there is an overhead falling hazard, or potential collapse hazard of the building, the areas of concern should be cordoned off in accordance with current CERA/territorial authority guidelines.

3.1.3 Strengthening

Industry guidelines (NZSEE 2006 [2]) strongly recommend that every effort be made to achieve improvement to at least 67%NBS. A strengthening solution to anything less than 67%NBS would not provide an adequate reduction to the level of risk.

It should be noted that full compliance with the current building code requires building strength of 100%NBS.

3.1.4 Our Ethical Obligation

In accordance with the IPENZ code of ethics, we have a duty of care to the public. This obligation requires us to identify and inform CERA of potentially dangerous buildings; this would include earthquake prone buildings.

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\(^1\) This Order only applies to buildings within the Christchurch City, Selwyn District and Waimakariri District Councils authority
4 Background Information

4.1 Building Description

The Ray Blank Park Pavilion/Toilet building is a single storey concrete masonry structure with a timber framed roof. The floor is a concrete slab on-grade and the roof cladding is concrete tile. The building is 13.5m long x 8.9m wide, with a maximum roof height of approximately 3.9m. The building is located on level ground.

We have no information with respect to the foundation, and have assumed that the concrete slab is likely to have a concrete edge beam all around, along with slab thickening at the internal masonry wall locations.

The masonry walls are 2.4m high, comprising 11 courses of 15 series block, topped with a 20 series bond beam. The walls are reinforced at a nominal 600mm vertical centres, with no horizontal bars identified other than the top bond beam. Due to the vertical bars being at 600mm nominal vertical centres and grouting economy, we have assumed all cells filled construction as typical. The exception to this grouting assumption, are the lintel blocks above the toilet entries. The masonry walls are rendered externally.

The roof structure consists of timber trusses as the primary support system, assisted by timber rafters and purlins. The roof has a central raised section with glazed gable ends. The ceiling type is not confirmed but is possibly a cement based sheet over the locker/changing room/toilet areas and a lightweight suspended ceiling tile over the social rooms. The roof structure is secured to the masonry walls via a timber plate bolted to the top of the masonry bond beam.

We are unaware of the date of construction.

4.2 Survey

No copies of the design calculations or structural drawings have been obtained for this structure but we have now measured the building accurately and made calculations based on these figures.

Non-intrusive inspections undertaken by Opus during May, September and October 2012 have been used to confirm the structural systems, and to identify details which required particular attention.

4.3 Primary Gravity Structure

Gravity loads are carried by the concrete masonry walls internally and externally. We have assumed all cells filled construction. Timber roof trusses transfer roof loadings to the masonry walls.

4.4 Non Structural Elements

The internal suspended ceiling and minor part-height partitioning have not been included as load bearing elements.
5 General Observations

The building appears to have withstood the Canterbury earthquake sequence post September 2010 in a satisfactory manner with its structural integrity intact.

Non-structural items of concern are:-

1) The masonry ungrouted cells at the toilets entrance lintels. Masonry shell concrete is typically low strength, and could dislodge and fall in a seismic event.

2) Minor impact type damage to the masonry walls bottom course at several locations was observed during the building inspection. The damage appears to be located at masonry drainage cut outs. The damage does not appear to be earthquake related, but this is not confirmed.

3) A number of roof gable end glazing panes are broken at both ends of the building

6 Detailed Seismic Assessment


6.1 Quantitative Assessment Methodology

The reinforced concrete masonry walls have been reviewed for shear and moment capacity, assuming moment fixity to the base slab and restraint at the top forms a bond beam spanning between support walls.

Due to the lack of recorded information, the masonry wall and bond beam reinforcing bar sizes have been conservatively assumed as D10 for the wall reinforcement and a single D20 for the bond beam. Based on the assumed reinforcement content, the critical element is the bond beam at the top of the walls, acting in bending to transfer out of plane wall loads to adjacent walls, resisting the loads by in-plane shear. The roof sarking and bolted top plate to wall connections likely provide some limited bracing capacity and have been assumed to assist in the transfer of roof loads to the in-plane shear walls.

6.2 Critical Structural Weaknesses

No critical structural weaknesses have been identified.
6.3 Limitations and Assumptions in Results

The results have been reported as a %NBS and the stated value is that obtained from our analysis and assessment. Despite the use of best national and international practice in this analysis and assessment, this value contains uncertainty due to the many assumptions and simplifications which are made during the assessment. These include:

a. Simplifications made in the analysis, including boundary conditions such as foundation fixity.
b. Assessments of material strengths based on limited drawings, specifications and site inspections
c. The normal variation in material properties which change from batch to batch.
d. Approximations made in the assessment of the capacity of each element, especially when considering the post-yield behaviour.

6.4 Assessment

A summary of the structural performance of the building is shown in the following table. Note that the values given represent the worst performing elements in the building, as these effectively define the building’s capacity. Other elements within the building may have significantly greater capacity when compared with the governing elements.

<table>
<thead>
<tr>
<th>Structural Element/System</th>
<th>Description/Discussion</th>
<th>% NBS based on calculated capacity</th>
</tr>
</thead>
<tbody>
<tr>
<td>Masonry walls</td>
<td></td>
<td>&gt;100%NBS</td>
</tr>
<tr>
<td>In-plane shear</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Face load shear</td>
<td></td>
<td>&gt;100%NBS</td>
</tr>
<tr>
<td>Moment capacity</td>
<td>Assumption made for minimum reinforcement</td>
<td>&gt;100%NBS</td>
</tr>
<tr>
<td>Top bond beam</td>
<td>Assumption made for minimum reinforcement</td>
<td>70%NBS</td>
</tr>
</tbody>
</table>

7 Geotechnical Appraisal

Due to lack of observed ground damage, no site specific geotechnical appraisal has been undertaken by Opus.

8 Conclusions

Based on the information available, and from undertaking a quantitative assessment, the structure’s original capacity has been assessed as a minimum of 70% NBS, and is therefore classified as a low risk building in accordance with NZSEE guidelines.
9 Recommendations

We recommend that the following remedial works are carried out:

1) That a support structure be provided below the masonry ungrouted cells at the toilets entrance lintels.

2) That the damage observed on the building exterior to the bottom masonry course at several locations, be repaired.

3) That the damaged roof gable end glazing panes be repaired or replaced.

10 Limitations

1) This report is based on an inspection of the structure with a focus on the damage sustained from the 22 February 2011 Canterbury Earthquake and aftershocks only.

2) Our professional services are performed using a degree of care and skill normally exercised, under similar circumstances, by reputable consultants practicing in this field at the time.

3) This report is prepared for the CCC to assist with assessing remedial works required for council structures and facilities. It is not intended for any other party or purpose.

11 References


Appendix 1 - Photographs
Building frontage

Building rear
Toilet interior

Social room
Changing room entry

Truss, top plate connection to masonry bond beam
Toilet entry lintel blocks

Exterior wall damage
Appendix 2 – Building Plan
Appendix 3 – CERA DEE Spreadsheet
<table>
<thead>
<tr>
<th>Location</th>
<th>Building Name: Ray Blank Park</th>
<th>Street: Pavilion/Toilet</th>
<th>Reviewer: Dave Dekker</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Building Address: Maidstone Rd, Ilam, Christchurch</td>
<td>Company: Opus International Consultants</td>
<td>Company phone number: 3635400</td>
</tr>
<tr>
<td></td>
<td>Legal Description: Company project number: 6-QUCC1.34</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>GPS south:</td>
<td>Date of submission: 7-Feb-13</td>
<td></td>
</tr>
<tr>
<td></td>
<td>GPS east:</td>
<td>Inspection Date: May, September, October 2012</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Building Unique Identifier (CCC): PRK_0251_BLDG_001</td>
<td>Revision: Final</td>
<td></td>
</tr>
</tbody>
</table>

### Site
- Site slope: flat
- Site Class (to NZS1170.5): D
- Proximity to waterway (m, if <100m): If Ground improvement on site, describe:
- Proximity to cliff top (m, if <100m): Approx site elevation (m): 1.25

### Building
- No. of storeys above ground: 1 single storey = 1
- Ground floor elevation (Absolute) (m):
- Floor footprint area (approx): 120
- Age of Building (years): Date of design:
- Strengthening present?: If so, when (year)? And what load level (%g)?
- Use (ground floor): Brief strengthening description:
- Use (upper floors):
- Use notes (if required):

### Gravity Structure
- Gravity System: load bearing walls
- Roof: timber truss
- Floors: concrete flat slab
- Beams:
- Columns:
- Walls: fully filled concrete masonry

### Lateral load resisting structure
- Lateral system along: other (note) describe system
- Lateral system across: other (note) describe system
- Ductility assumed, \( \mu_0 \): 1.50
- Period along: 0.40 0.00 estimate or calculation?
- Period across: 0.40 0.00 estimate or calculation?
- Total deflection (ULS) (mm): estimate or calculation?
- Maximum interstorey deflection (AAS) (mm): estimate or calculation?
- Total deflection (ULS) (mm): estimate or calculation?
- Maximum interstorey deflection (AAS) (mm): estimate or calculation?

### Damage
- Site performance: No damage observed
- Settlement: notes (if applicable):
- Differential settlement: notes (if applicable):
- Liquefaction: notes (if applicable):
- Lateral Spread: notes (if applicable):
- Differential lateral spread: notes (if applicable):
- Ground cracks: notes (if applicable):
- Damage to area: notes (if applicable):

### Building
- Current Pencil Status: Describe how damage ratio arrived at:
- Across Damage ratio:
- Along Damage ratio:

### Damage _ Ratio = \left( \frac{\% NBS \text{ before}}{\% NBS \text{ after}} - 1 \right) \times 100\%

### Recommendations
- Level of repair/strengthening required: minor non-structural
- Debris: Describe:
- CSWc: Damage:
- Plumbing: Damage:
- Non-structural: Damage:

### Non-structural elements
- Stairs:
- Wall cladding:
- Roof cladding:
- Glazing:
- Ceilings:
- Services:

### Available documentation
- Architectural: note
- Structural: original designer name/date
- Mechanical: original designer name/date
- Electrical: original designer name/date
- Geotech report: note