

**HAGLEY/FERRYMEAD COMMUNITY BOARD  
EXTRAORDINARY AGENDA**

**TUESDAY 5 MAY 2015**

**AT 5PM**

**IN THE SUMNER SCHOOL HALL,  
DRYDEN STREET, SUMNER**

**Community Board:** Sara Templeton (Chairperson), Alexandra Davids, Joe Davies, Yani Johanson, Paul Lonsdale, Brenda Lowe-Johnson and Islay McLeod.

**Community Board Adviser:** Jo Daly  
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**PART A - MATTERS REQUIRING A COUNCIL DECISION**  
**PART B - REPORTS FOR INFORMATION**  
**PART C - DELEGATED DECISIONS**

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**1. APOLOGIES**

**2. DECLARATION OF INTEREST**

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

**3. DEPUTATIONS BY APPOINTMENT**

**3.1 LEVI'S BRAND**

Glen Walker and Nicky Rowsell, representing Levi's Brand will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.2 STIG ELDRED**

Stig Eldred will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.3 NEW ZEALAND CASH FLOW**

Denis Harwood, New Zealand Cash Flow, representing the group that own the site on the corner of Esplanade and Mariner Street identified in the Sumner Village Centre Master Plan as P3.2 Anchor Development, will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.4 IAN PORTEOUS**

Ian Porteous will present a deputation and petition to the Board regarding Clause 6 Levi's Skate Project Sumner

**3.5 TONY SIMONS**

Tony Simons, on behalf of Joyce Simons, will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.6 MARGARET JOBLIN**

Margaret Joblin will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.7 SCOTT BUCKNER**

Scott Buckner will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.8 KEVIN GRIMWOOD**

Kevin Grimwood will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.9 THOM HONEYBONE, GEORGIA BRADLEY AND THOMAS MCATAMNEY**

Thom Honeybone, Georgia Bradley and Thomas McAtamney will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.10 BRUCE BANBURY**

Bruce Banbury will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

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**CLAUSE 3 DEPUTATIONS BY APPOINTMENT CON'T**

**3.11 JOSEPHINE LOHREY**

Josephine Lohrey will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.12 SHORELINE YOUTH TRUST AND FUSE YOUTH CENTRE**

Brooke Agnew, Manager Shoreline Youth Trust and Fuse Youth Centre and Cameron Haylock, Youth Worker at Sumner Anglican Church will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

**3.13 GARRY MOORE**

Gary Moore will present a deputation to the Board regarding Clause 6 Levi's Skate Project Sumner.

Additional deputations will be advised at the Extraordinary Meeting.

**4. PRESENTATION OF PETITIONS**

**5. CORRESPONDENCE**

## 6. LEVI'S SKATE PROJECT SUMNER

		Contact	Contact Details
<b>Executive Leadership Team Member responsible:</b>	General Manager, Culture Leisure and Parks	N	
<b>Officer responsible:</b>	Unit Manager, Parks	N	
<b>Author:</b>	Megan Carpenter, Recreation Planner – Greenspace Tara King, Consultation Leader	Y	DDI: 941 6761  DDI: 941 5938

## 1. PURPOSE AND ORIGIN OF REPORT

- 1.1 This report has been prepared following the Hagley/Ferrymead Community Board seminar on Monday 16 February 2015. At this seminar, the Community Board were provided with information on the concept plan for a skate area at Scarborough Beach Park, (opposite the corner of the Esplanade and Marriner Street in Sumner), prior to public consultation.
- 1.2 The purpose of this report is to seek the Hagley/Ferrymead Community Board's approval for;
- 1.2.1 A skate area at Scarborough Beach Park (opposite the corner of the Esplanade and Marriner Street in Sumner).
- 1.2.2 The landscape concept plan, (refer **Attachment 4**).

## 2. EXECUTIVE SUMMARY

- 2.1 Council research and strategy information confirms that there is a need for a skate area in the Sumner area. The Sumner Village Centre Master Plan (SVCMP) refers to Scarborough Beach Park (P1.2.3 in the Plan) as an area where a variety of activities could be provided along with a safe play area, such as a skate park or public art project. The Sumner Village Centre Master Plan also stated that further engagement with the community on a suitable feature or installation would assist in creating a good outcome for the site.
- 2.2 Levi's representatives approached the Christchurch City Council with an offer to fund a skate area in Sumner. The Christchurch City Council currently does not have any funding available to construct a skate area in Sumner, or to construct anything else at this site.
- 2.3 In light of Levi's proposal consultation has been carried out to ask the community if they support or do not support a skate park at the P1.2.3 site.
- 2.4 Submission themes from the consultation included:
- 2.4.1 From those who do support the proposed Levi's Skate area plan, the themes relate to the importance of keeping children active, the health of those using the skate area, the need for a skate area in Sumner, how skating fits with the current Sumner activities, the location, the success of the existing temporary community skate ramp and the enhancement of the Esplanade.
- 2.4.2 From those who do not support the proposal, the themes relate to loss of greenspace, noise, litter, antisocial behaviour, parking and traffic congestion, change of use, loss of property value, proximity to homes, maintenance cost, disabled access, location, skate park availability, effects on other Sumner Village Centre Master Plan projects and consenting regulations.



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3. BACKGROUND

- 3.1 This decision is considered to be of medium significance in relation to an assessment of the criteria in the Christchurch City Council Significance and Engagement Policy.
- 3.2 In accordance with section 76 of the Local Government Act 2002, this report contains:
  - 3.2.1 Sufficient information about the options and their benefits and costs, bearing in mind the significance and limited nature of the decision; and,
  - 3.2.2 Discussion of the community engagement process that has been carried out, which will assist the Community Board to determine and consider the views and preferences of affected and interested parties bearing in mind the significance of the decision.
- 3.3 The need for a skate facility in the Sumner/Redcliffs area has been recognised since 2000.
  - 3.3.1 Demand was first identified in Sumner/Monck's Bay Area Profile Research (2000) and reconfirmed in the Hagley/Ferrymead Leisure Parks and Waterways Study (2003).
  - 3.3.2 The Skateboarding, Inline Skating and Freestyle BMX Cycling Strategy (2004) also notes there is gap in provision of skate facilities in the Sumner area with local research identifying there was a demand.
  - 3.3.3 The Hagley/Ferrymead Community Board allocated funding in the 2004/05 financial year for investigations and planning for a skate park, however a suitable location for the facility could not be identified at that time, and the funding was subsequently lost.
  - 3.3.4 In November 2009 a report was presented to the Hagley/Ferrymead Community Board for approval of a concept plan of a bike and skate area in Barnett Park, with strong opposition from some of the community. The Board resolved that the matter lie on the table until the Board had opportunity to visit the sites considered for a bike and skate facility in the Sumner/Redcliffs area.
  - 3.3.5 The site selection process considered 151 sites within the Sumner/Redcliffs/Mount Pleasant Area. This included Sumnervale Reserve, Finnsarby Reserve, Wakefield Reserve No. One, Wakefield Reserve No. Two, St Leonards Park, Bernie Hansen Reserve, Scarborough Park, Scarborough Beach, Sumner Croquet Club, Beside the Sumner Surf Club, Sumner Coronation Gardens, Shag Rock Reserve, Barnett Park, Beachville Reserve, McCormacks Bay and Redcliffs Park. There were also discussions held with Sumner School and Redcliffs School. The suitability of each park within the area was evaluated according to a range of selection criteria including; visibility, natural surveillance/multiuse area, zoning, proximity of neighbouring properties, topography, space/size, compatibility with other users, traffic, accessibility and shops and other facilities. During this process six sites were deemed possible which included St Leonards Park, Sumner Croquet Club, Scarborough Beach, Barnett Park, McCormacks Bay and Redcliffs Park. Barnett Park was deemed the most suitable at that time.

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<sup>1</sup> Report notes 15 sites, however site selection documentation references 16 sites as listed.

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- 3.3.6 Following the site visit the Hagley/Ferrymead Community Board requested that further consultation be carried out on the concept plan for the bike and skate area at Barnett Park. The consultation was to be carried out by a consultant independent to the Council. Consultation was proposed for October/November 2010, however this was impacted upon by the September 2010 Earthquakes. Consultation was placed on hold and it was proposed to begin in March 2011, the February Earthquake halted this process as well as the project due to no further funding being available.
- 3.3.7 Demand still exists within the Sumner/Redcliffs community for a skate facility. There is currently a temporary ramp located in Sumner Village and there was previously a scooter park operating out of the old New World car park in Redcliffs using wooden jumps made by local volunteers. These jumps have been relocated to Redcliffs Primary School at Van Asch College and are well utilised.
- 3.4 Information from the 2013 Census suggests that there are a high number of children in Sumner in the 0-14 years age group in comparison to the Christchurch average (Christchurch's average is 17.82 percent compared to Sumner at 21.42 percent). Mount Pleasant has a similar percentage of children in this age group to Christchurch.
- 3.5 Representatives from Levi's approached Christchurch City Council in October 2014 with a proposal to build a skate park in Christchurch to the value of \$180,000. They have funded similar charitable projects in local communities worldwide in South Africa, India, Bolivia and America.
- 3.6 Council staff held phone conversations with the Levi's representative discussing existing skate provision gaps within Christchurch and skate parks that need renewing in November 2014. Levi's had a desire to deliver a new permanent community space, rather than a renewal and they identified Sumner as their preferred location as Sumner is highlighted in the Skateboarding, Inline Skating and Freestyle BMX Cycling Strategy 2004 as an area deficient of facilities.
- 3.7 Council staff indicated Scarborough Beach Park (opposite the corner of the Esplanade and Marriner Street) due to it being indicated in the Sumner Village Centre Master Plan as a possible area for this activity. Scarborough Beach Park is a central location, the space interacts with the Coastal Pathway, has appropriate visual surveillance and suitable associated facilities such as toilets, litter bins and a water fountain.
- 3.8 Levis sought information on the following three sites, with Council staff providing information as below;
- 3.8.1 Marine Hotel Site, 26 Nayland Street, Sumner. This land is currently in the red zone due to rock fall risk and Council do not own this land.
- 3.8.2 Site south of Sumner Surf Club – Council does not own this land and it is sandy and unstable. This space also has two storm water outfall pipes that drain here. The Council have been in discussion with the Crown for the last 18 months and a lease document for new toilets adjacent to the surf club and surrounding land is awaiting signatory from the Crown. The lease is granted by the Lessor to the Lessee for purpose of housing the Lessee's Approved Building and maintaining the land only.
- 3.8.3 Sumner Croquet Club, 42 Wakefield Ave, Sumner. This land is currently in the red zone due to rock fall risk.

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- 3.9 The Sumner Village Centre Master Plan outlines this space as an area that may be suited to a skate park. The goals of the Master Plan are around:

Community wellbeing, culture and heritage: "A range of fun, safe activities and events is available for all people to enjoy" and "A network of simple and flexible open spaces is available for people to play, gather and socialise".

Movement: "Connections between Sumner Village Centre and the beach are strengthened and enhanced"

Economy and Business: "The role of recreation is supporting Sumner's economy is recognised and reinforced".

Built Environment: "The character and identity of the Village Centre is reinforced through positive design elements and features".

- 3.10 Play area in the Sumner Village Centre Master Plan:

The specific physical space identified in the Master Plan for a potential skate park is described in "P1.2.3" on page 40 of the Master Plan, under the heading "Open space enhancements and play area", as per the following project description: This sub-project involves the creation of additional public open space that results from the renewal and redesign of the Esplanade and public facilities in conjunction with a Christchurch Coastal Pathway. A variety of activities and landscape elements could be investigated alongside this sub-project, including opportunity for a highly visible, accessible and safe play area (for example, skate park or public art project) on the Village side of the sea wall. Further community engagement for a suitable feature or installation will increase the opportunity to create a good outcome for the site".

3.10.1 The intention underpinning P1.2.3 is to increase the amenity values of the area (which include use and enjoyment) and the connection between the Village centre and the beach (which include visual and activity connections). The project also intends to support economic, recreational and social opportunities that will arise in Sumner, post-earthquake recovery and revitalisation. Staff consider that a skate area is consistent with the project intention.

3.10.2 P1.2.3 received a confident level of submitter support during public consultation period on the Draft Master Plan, which was held in 2012. Of the 205 submitters to the Draft Plan, 73 percent signalled their support for P1.2.3. Submissions were in support of the Esplanade play area (e.g. play equipment, children's skate park or public art project) and not specifically in support of a skate area. **Attachment 5** provides more detail around the comments and staff views on the submissions. A number of submitters listed the project as one of the 'best aspects' of the Master Plan.

3.10.3 Due to funding becoming available from Levi's specifically for a skate area, the current consultation process has provided "further community engagement" as anticipated by the Master Plan (see the quote from page 40 above).

- 3.11 The Christchurch Coastal Pathway Concept Plan also has relevance to the proposed skate area, which sits within the 'Scarborough Beach' zone under the Concept Plan. The overall vision for the Coastal Pathway is "a necklace of jewels connecting communities". A key intention of the Coastal Pathway, which is relevant to the skate park, is the support for an "active community". This is explained on page 14 of the Concept Plan which states: "The pathway can connect, create and encourage activities which draw the community to the coastal edge."

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- 3.12 The link between the Sumner Village Centre Master Plan and the Coastal Pathway Concept Plan, in proximity to the site of the proposed skate facility, is currently illustrated by P1.4.2 Marriner Street – east viewing platform. As there is sufficient space to accommodate both the skate area and the viewing platform, this link is still possible. It should be noted that the Sumner Village Centre Master Plan states on page 2 that “there is no binding commitment on the Christchurch City Council to proceed with any actions detailed in the document”. The Council’s spending priorities are reviewed frequently, including through Council’s Annual and Long Term Plan (LTP) processes. All decision as to whether or not a Council-funded action will commence remain with the Council.
- 3.13 With respect to land management and zoning, Scarborough Beach Park is a Regional Park located adjacent to The Esplanade, Sumner and runs from Cave Rock to the Sumner Lifeboat Ramp. The proposed site for a skate park is located in Scarborough Beach Park, (opposite the corner of the Esplanade and Marriner Street in Sumner). The park parcel that is Reserve 3549 and is part of Scarborough Beach is recreation reserve subject to the Reserve Act 1977. Part of the proposed skate park is located in Scarborough Beach and part is located on legal road. In the Christchurch City Plan the recreation reserve is Conservation 1A (Coastal Margin).
- 3.14 A skate park landscape concept design was drawn up by Darren White who was involved in previous skate park design in Christchurch including Washington Way Reserve Skate Park. Emphasis was placed on designing the skate area into the existing environment including retaining the existing canary island palm trees, without any adverse effects on these trees and minimising the impact to any of the existing vegetation.

The proposed skate area will be aimed at beginner to intermediate user level for skaters, scooter users and freestyle BMX cyclists. The design has obstacles that are creative in design and material makeup. The area of the skate park is approximately 570 square meters and the highest point being 1200 millimetres.

## 4. COMMENT

## CONSULTATION

- 4.1 Consultation was carried out to find out whether “Yes – I/We generally support the plan”, or “No – I/We do not generally support the plan”, and a section was provided for further comments. Consultation with the public was undertaken from Monday 23 February until Monday 16 March 2015. Some late submissions were accepted after this date. The feedback form is included in **Attachment 1**.
- 4.2 The public information leaflet (included in **Attachment 2**), outlined why Council was asking for public feedback, where the proposed skate area is in Sumner, the objectives of the project and provided a timeline for the project. A choice in the location of the skate area was not included as part of this consultation, because of the identification of the P1.2.3 site in the Sumner Village Centre Master Plan. This was in order to set realistic expectations; the aim was to focus the consultation on whether the community supported the project or not at this location, as opposed to where a skate area should be built. This does not prevent submitters from being able to suggest other locations or that this information will not be considered or discussed. A number of submissions were received that refer to other locations. Submitters could also provide any other comments, or views about the use of this site if they wished, as there was room for general comments on the proposed plan in the submission form.
- 4.3 Public information leaflets (1,025 copies) were delivered to residents and businesses in Sumner via hand delivery, post and email. These leaflets were also available from the Sumner Community Hub, the local supermarket in Sumner, Linwood Service Centre, Shirley Service Centre, New Brighton Library and Civic Offices.

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- 4.4 A summary outlining methods used to inform stakeholders about the project, including the use of signage, social media and the public drop in session (included in **Attachment 3**).
- 4.5 At the close of Wednesday 18 March 2015, 1,006 submitters provided comments on the project.
- 4.5.1 A petition was also received from a group opposing the proposed Levi's Skate Area Project Plan. This contained 323 signatures of which 46 of those had also made an individual submission, three people had signed the petition twice, one signature had been crossed out and still counted and one had been recorded with only a comment and no name, signature or contact details. Where addresses were provided on this petition some also contained addresses of properties located outside of Christchurch.
- 4.5.2 A submission was also received from the Committee of a Body Corporate located on Marriner Street who state they represent the owners of 49 Apartments. This group are not in support of the skate area.
- 4.6 The number of submissions has been recorded as below.

Type of submission	Number of submissions. Yes – I/We generally support the plan	% of Yes	No – I/We do not generally support the plan	% of No	Not indicated	Total
Council submission form	849	84%	152	15%	5	1006
Petition			323			

- 4.7 All submissions have been provided to the Hagley/Ferrymead Community Board members and are made publicly available (without names/addresses for privacy reasons) on the Council project information page electronically at <http://www.ccc.govt.nz/CCC.Web.ProjectInfo/cityleisure/projectstoimprovechristchurch/projectinformation/projectsearch/projectview.aspx?projectid=4776>
- 4.8 Submissions on this project have come in from all over Christchurch, New Zealand and overseas. There were 447 submissions from Sumner and of these 370 submitters generally supported the proposal, with 75 submitters who do not generally support the proposal and two submitters from Sumner did not indicate a preference. As a percentage 83 percent generally support the proposal and 17 percent do not generally support the proposal.
- 4.9 The responses provided can also be broken down further, in relation to submitters who were located along the Esplanade. Of those properties there are 26 (51 percent) who generally do support the project and 25 (49 percent) who do not generally support the project.

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Origin of submission	Yes – I/We generally support the plan	% of yes	N/I We do not generally support the plan	% of no	Not indicated	Total
Sumner	370	83%	75	17%	2	447
Esplanade properties	26	51%	25	49%	0	51
Outside of the above areas	465	85%	76	14%	3	544
Anonymous submissions	14	93%	1	1%	0	15
					Total (excluding Esplanade)	1,006

4.10 The common themes from the consultation from those who **do support** the proposed Levi's Skate Area Plan are in relation to the importance of keeping children active, health of those using the skate area, the need for a skate area in Sumner, how skating fits with the current Sumner activities, the location, the success of the existing temporary community skate ramp and the enhancement of the Esplanade.

4.10.1 Keeping children active.

"A skate park close to the Esplanade in Sumner provides local and visiting children with a place to meet and be physically active in a free range way, that will not only promote their physical/mental health, and their long term resilience, but also showcase to the world the attributes and dynamics of a flourishing community" (submission 8).

4.10.2 The health of those using the skate area.

"The reasons for making this submission are to promote the reduction of adverse environmental effects on the health of people and communities and to improve, promote and protect their health pursuant to the New Zealand Public Health and Disability Act 2000 and the Health Act 1956. The CDHB's vision is to promote, enhance and facilitate the health and wellbeing of the people of the Canterbury District" "The CDHB supports the proposal for a beginner and intermediate level skate park in Sumner funded by Levi's. The skate park would provide a great recreational opportunity for the local community and visitors" (submission 1005).

4.10.3 The need for this skate area in Sumner.

"I recently dug through my old files to find a letter I'd written to a local paper. Asking for a skate ramp in Sumner I wrote "I feel that Parks and Recreation spend a great deal of time and money on beautifying the environment, as even I can appreciate, however it is recreational sport we require. I was 12 years old when I wrote this. I am now 37. I have two children of my own, and am still waiting on something to be done". I now live in Queenstown and regularly visit the Arrows town skatepark with my children (submission 543).

4.10.4 How skating fits with the current activities in the area.

"I think that this would be a great attraction for Sumner and complements the surfing and beach activities" (submission 61).

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4.10.5 The location.

"The location was also frequently criticised at Saturdays consultation and it was suggested the area beside the new Sumner Surf Club would be more suitable. I have to disagree entirely. This skatepark will be a positive feature of our village, having it in close proximity to the village and the surf beach will enhance the positive impact it will have on the community. If the park is hidden away from view then the positive impact of the skate park will be ignored. I think a prominent location for the park will be a key factor in its success. The temporary timber ramp in the village green is an example of that. There are always people using the ramp and atmosphere is positive" (submission 38).

4.10.6 The success of the existing temporary community skate ramp.

"The kids of Sumner not only deserve something like this, but have proved themselves through the mini ramp on the village green. This has been training wheels for the Kids to prove to the community that no trouble will evolve from having something like this in our community" (submission two).

4.10.7 Enhancement of the Esplanade.

"The Esplanade is already a fantastic place to go for outdoor enjoyment. Having more playgrounds/skate park etc. at points along the length of it could only enhance it further" (submission 57).

4.11 The common themes from the consultation from those who **do not support** the proposal are in relation to loss of greenspace, noise, litter, antisocial behaviour, parking and traffic congestion, change of use, loss of property value, proximity to homes, maintenance cost, disabled access, suggestions for an alternative location, skate park availability, consenting regulations and effects on other Sumner Village Centre Master Plan projects. These are discussed in more detail below and are followed by a staff response.

4.11.1 Loss of greenspace.

There were submissions received that related to concern around the loss of greenspace if a skate area was constructed, as this area is used for picnics. There were 18 submissions that mentioned this area being used as a picnic area "The proposed location for the Levi's Skate Park, is an idyllic little green, where my family, friends and I have spent time having picnics" (submission 67), and there were six submissions mentioning that this area is not used as a picnic area "It is a beautiful space, but it is not often used for recreation/picnics as there is plentiful greenspace/beach near-by" (submission 328). So there are conflicting comments around the current use of this area. There were two submissions that commented that there would still be sufficient space to accommodate the skate area and those having picnics. The area to the left of the skate area on the concept plan is to remain a grassed area.

The proposed area of greenspace for the Levi's skate project is approximately 570 square metres. Along the Esplanade there is approximately 6,930 square metres of greenspace that could be used as picnic space. If the construction of the skate area was to go ahead as per the original concept plan, it would equate to approximately eight percent loss of the total greenspace available along the Esplanade.

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4.11.2 Noise.

There were submissions received relating to concerns around the noise that the skate area would generate. "The noise levels produced from these parks are totally unacceptable for a peaceful suburb and will especially be concentrated up Clifton Hill - as if there are not enough problems up there already" (submission 173).

One of the most common misperceptions about skate parks is that the noise created by their users will upset the community; The Urban Grind – Skateparks: Neighbourhood Perceptions and Planning Realities (2005) documents profiles of two concrete skateparks and control parks in Portland, USA. They took noise reading in order to determine if skateparks are noisier than other park facilities. Peak noise levels averaged 70 decibels when 50 feet (15 metres) from the skate park. Beyond 200 feet, sounds were drowned out by other noises. Based on the readings it was found that sound levels are no louder than other parks uses such as basketball courts and children playing on playground equipment and noises such as traffic passing by.

Council staff from the Environmental Compliance team have also confirmed that they are not aware of any noise complaints in relation to either St Albans Park skate area or Bishopdale Park skate area. Both of these skate areas are located across the road from residential properties. They also confirmed that they have not received any noise complaints in relation to the home made wooden skate ramp that has been built in a private property located on the Esplanade in Sumner.

4.11.3 Litter.

There were submissions relating to concern about the increase in litter. "I dislike the idea of it becoming a run down cheap and gimmicky place where its natural beauty and serene environment will be polluted with noise and rubbish from people intent on copying the culture of places such as LA" (submission 68).

There are a number of existing litter bins located along the Esplanade for use by users of the skate area. The area would be monitored and if there was an increase in litter then a request could be made to investigate installing further litter bins.

4.11.4 Antisocial behaviour.

There were submissions received from residents who were concerned about antisocial behaviour involving vandalism, graffiti and alcohol or drug consumption occurring. "History shows any skateboard facility can attract some elements of society more interested in causing mischief than simply having fun, including vandals and taggers" (submission 431).

An effectively designed and appropriately sited skate park is a hub of positive activity. When a skate park is correctly integrated into a community and used regularly, positive culture overcomes negative behaviours because skate park users establish a sense of ownership and privilege. Christchurch has a number of community based skate parks which do not have records of the anti-social behaviour that is commonly referred to. An example of this would be St Albans Skate Park and Bishopdale Skate Park.



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Along the Sumner Esplanade there is also currently an alcohol ban (Alcohol Restrictions in Public Places Bylaw 2009) – From 7pm each Thursday night and applies until midnight at the end of each Sunday night; and from 7pm on 31 December to 7am on 1 January for New Year's Eve.

The Christchurch City Council Cruising Bylaw 2012 also prohibits cruising on the Esplanade in Sumner until the control of the Council on Thursday, Friday, Saturday and Sunday nights each week, and on the night before a statutory holiday, from 1pm to 5am on each of those nights.

Local community workers in Sumner and a business located directly beside the existing temporary community skate ramp in the Sumner Village have also confirmed that this ramp has not been a significant issue in relation to noise or antisocial behaviour.

4.11.5 Parking and traffic congestion.

Some submitters were concerned with parking and traffic congestion becoming worse. "Already we have major problems with traffic and parking in the summer months. This will only add to it" (submission 173).

The skate park is designed for beginner to intermediate skateboarding; therefore it is anticipated that the predominant use will be from the local community. This skate area is not on the scale of a skate facility such as Washington Way, which users travel to use from across Christchurch. People visiting the Sumner area may also use the skate park as part of their visit to other already existing attractions in Sumner.

4.11.6 Change of use.

Submissions were also received in relation to the change of use for the proposed skate area. "As there is a change of use in activity for this site has the Resource Consent process been followed" (submission 283).

The proposed location on the Esplanade is partly recreational reserve and skate, scooter or freestyle BMX activities are all recreational activities. This change in usage supports public demand. The part that is legal road is not currently used as formed road, so there is no change in this respect.

4.11.7 Loss of property value.

There were some submitters who were concerned about a loss of property value "this skateboarding facility will significantly alter the nature of that site for all current users, adversely impact the quality of life of nearby residents, and potentially reduce property values" (submission 435).

This is difficult to ascertain. Property prices are generally increasing in Christchurch due to lack of supply. Having an additional recreational activity may also encourage young families to purchase in this area and increase demand. In Prebbleton some homes are separated only by a fence to a newly installed skate area, house prices do not appear to have decreased.

4.11.8 Proximity to homes.

Submissions were also received in relation to the proximity of the skate area to residential homes. "The proposed skate park is sited about 10 metres from the nearest property borders across the road. I'm told that on both sides of the Marriner Street there are numerous residential property plans on the five or six residential sites. I cannot believe that these will proceed should the skate park proceed on that site. Who is going to buy a \$1.5 million apartment or townhouse 10 - 15 metres from a skate park" (submission 332).

6 Cont'd

There is no prescribed distance for a skate park from residential areas. Currently a road exists between the resident's houses and the intended site of the facility. Motor vehicles travelling along this road are like to cause more noise than the skateboards using the facility.

It is not unusual to place a skate area across the road from residential housing; this is also the case for St Albans skate area and Bishopdale skate area (both are approximately 35 metres away from the nearest residential property, with a street between the park and residential property). Also in Prebbleton (approximately 15m away from nearest residential property) where a new skate area has been built, that is only separated by boundary fences of residential properties. In order to meet Crime Prevention Through Environmental Design (CPTED) guidelines it is important that the site selected has a good level of informal surveillance.

A local Councillor from the Selwyn District Council provided his views on the success of the Prebbleton Community Park project which include a skate area comparable to the proposed Levi's skate project.

As with the proposed Levi's skate area project there were a number of residents who were concerned about noise and antisocial behaviour, however now that this skate area has been constructed and is operational anticipated concerns around noise and antisocial behaviour have not materialised. The site was initially busy as those out of the area visited the new skate area, but once they realised the small scale of the skate area it became more of a local attraction.

4.11.9 Maintenance costs.

Some submitters were concerned about ongoing maintenance costs if this project went ahead. "I would suggest the ongoing costs of maintenance will be surprising large given the constant calls from locals you will get demanding you remove the tags" (submission 468)

There is not a lot of maintenance associated with skate areas due to maintenance of concrete being reactive. There may even be a cost saving to Council due to a reduction in lawn mowing costs.

4.11.10 Disabled access and safe crossing area.

There were submissions received in relation to the skate area compromising the disabled access and safe crossing area. "This is predominately a pedestrian area and to put this in the middle of it would create many problems with access to the toilets and flow along the road side footpath as it appears this is cut off at either side of the skatepark and will stop any wheelchair access to the toilets and ramp over the seawall" (submission 533).

The construction of this skate area will not prohibit the use of the existing wheelchair ramp access to the waterfront. The amended plan now incorporates a separated pathway that then links up to the existing disabled access.

4.11.11 Suggestions for an alternative location.

There were a number of submitters who suggested an alternative site. "I like the concept, offer but not the site. Given we can't use the old marine pub site I think it is best by the new surf club/RSA building" (submission 162).

6 Cont'd

Site selection information is discussed within section three of this report. The most popular suggestion for an alternative site is next to the Sumner Surf Lifesaving Club which is discussed in 3.8.2. Council do not have funding available to build a skate area in Sumner and the current plan which Levi's will fund is specific to the Esplanade site. Considerable time and money would need to be spent to create a new proposal in a different location. It should also be noted that Levi's are not interested in branding or naming the skate area. However, if the project proceeds Council staff would like to ensure a small plaque is installed at the site to acknowledge where the funding came from and for historical marking purposes.

4.11.12 Skate Park availability.

Some submitters were concerned about the skate area being used all through the night. "Certainly do not support the skate park which will lead to late night gatherings of noisy youths and seriously detract from the peaceful community" (submission 212).

As no additional lighting will be provided, it is not envisaged that this asset will attract use after dark.

4.11.13 Consenting regulations.

Some submitters commented that the proposed plan should require a building and resource consent. At the time of preparing this report staff now understand that the current concept landscape plan for the proposed Levi's skate area does not require building consent but will require a resource consent.

4.11.14 Effects on other Sumner Village Centre Master Plan projects.

Some submitters are concerned that the construction of the skate area will prevent any future projects that are also referred to in the Sumner Village Centre Master Plan from commencing. "This area (P1.2.3, SVCMP, p.40&41) is linked closely to the Marriner Street-east viewing platform (P1.4.2, SVCMP, p.46) and locating the Levi's skate project on P1.2.3 butts up completely to P1.4.2 (as I read and view the SVCMP)" (submission 866).

The Marriner Street-east viewing platform (P1.2.3) also appears along the Esplanade near the area proposed for the skate area. At this stage funding has not yet been allocated to progress the viewing platform. However if funding were to become available and the community supported the construction of a viewing platform, there is still sufficient space, (with a five metre clearance and no further loss of trees) available to allow for this to happen.

4.12 Community led venture.

A submission discusses the idea of developing this proposal as a community led venture, with a Community Skate Park Trust, with this project being carried out with or without support from Levi's. "Develop this proposal as a Community led venture. i.e. set up a Community Skate Park trust whereby all the community can be engaged in the Skate Park and its development – this could be with or without Levi's support" (submission 1004).

## 6 Cont'd

This alternative funding proposal is untested and could be unlikely to be progressed very quickly. There is no commitment at this stage and it is just an idea. It would be expected that site selection through this approach will draw similar responses from those residing nearby. The Council are currently involved in a similar approach for play equipment for Merivale Reserve. The site was preselected prior to consultation as an existing gap was identified and there was only one park available. The plan has been approved through the Community Board following consultation. The community are currently fundraising and have achieved approximately a third of what is required over a six month period.

- 4.13 The changes below have been made following community feedback. This has resulted in the final landscape concept plan for Board approval<sup>2</sup>.
- 4.13.1 In order to retain the existing safe crossing area along the Esplanade and to link this with the existing disabled access, a sealed pathway has been added to the plan. This will also assist in separating the skate area from members of the public who do not wish to use the skate area.
- 4.13.2 Green coloured concrete has been incorporated into part of the design of the skate area to assist in blending the area into the existing surroundings.
- 4.13.3 Seating has been added to the plan under the existing trees to the area near the sea wall side of the skate area, in order to provide a shaded area to promote being sun-smart and to allow for parents and caregivers to supervise.
- 4.14 As per Council policy, once constructed this skate area will also become a smoke free area, and signage will indicate this. All other aspects of the plan remain unchanged.
- 4.15 Since the Sumner Village Centre Master Plan was adopted by the Christchurch City Council, staff have completed the P6 Sumner Design Guidelines. This reference material will be used for any landscaping associated for the proposed Levi's skate project.
- 4.16 A summary letter has been sent to all submitters, together with the plan for Community Board approval, and details of the Community Board meeting, including how to request speaking rights and where to view all the submissions (with names and addresses removed for privacy reasons) on the Christchurch City Council website
- 4.17 If the proposed Levi's Skate Project landscape concept plan and the location is approved it is expected that construction would be completed by September 2015. The Community Board will be kept up to date with the progress of the construction.

## 5. LEGAL CONSIDERATIONS

The Board has received a letter that suggests a decision to approve the project would be open to challenge by way of judicial review. The Board has received legal advice, which is privileged, addressing the issues raised in that letter. The body of this report addresses legal considerations for the Board that include its delegated authority to make a decision, the view a resource consent is required for this project, the consultation and decision-making process that has been, and is being, followed, in accordance with the requirements of the Local Government Act 2002, and the reserve and legal road status of the proposed skate park area. The Board should consider all submissions and deputations received in relation to this matter with an open mind and make a decision accordingly.

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<sup>2</sup> The Board has a delegation from Council to "approve the location of, and the construction of, or alteration or addition to, any structure or area, and the design of landscape plans for the same, on reserves, parks and roads, provided the design is within the policy and budget set by the Council".

6 Cont'd

6. FINANCIAL IMPLICATIONS

- 6.1 Funding for the build of the skate facility will come from Levi's. There is no future funding available in the draft Long Term Plan 2015-2025 to build this skate facility or to explore any other options for the site. Note: There is an unfunded project in the draft LTP that was for Sumner Master Plan Open Space Projects which proposes a budget for a skate park/play area.
- 6.2 Funding for the pathway will be from the 2015/16 hard surface renewals budget.
- 6.3 Funding for the furniture will be from the 2015/16 neighbourhood parks new furniture budget.
- 6.4 Installation of the skate area would reduce the mowing cost for this area, estimated to be a \$119.58 annual saving. This would offset any other marginal increases required for maintenance.

7. OPTIONS

The Community Board has the following options to consider:

- 7.1 Approve that a skate area be installed at Scarborough Beach Park (opposite the corner of the Esplanade and Marriner Street in Sumner) and approve the landscape concept plan for the skate area (refer **Attachment 4**).
- 7.2 Decline to approve a skate area being installed at Scarborough Beach Park and thank Levi's for their generous offer.
- 7.3 That the Community Board encourage residents to lobby the Council for funding for a skate area in another location in Sumner and/or for funding for one of the alternative options from the Sumner Village Master Plan for this site (e.g. play equipment or public art project).

8. STAFF RECOMMENDATION

It is recommended that the Hagley/Ferrymead Community Board approve

- 8.1 That a skate area be installed at Scarborough Beach Park (opposite the corner of the Esplanade and Marriner Street in Sumner).
- 8.2 The landscape concept plan for the skate area (refer **Attachment 4**).

Christchurch City Council



# Levi's Skate Project, Sumner

## Submission Form

Please share your views with us by ticking the relevant boxes:

YES - I/We generally support the plan

NO - I/We do not generally support the plan

Do you have any comments on this plan?

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Please fold with the reply paid portion on the outside, seal and return by 5pm, 16 March 2015.

Thank you for taking the time to respond. If you would like to be kept informed about the project, please note your contact details to the right:

Name: .....

Address: .....

.....

.....

..... Post Code: .....

Phone: ..... (daytime) ..... (cell)

Email: .....

Please note:  
Upon request, we are legally required to make all written or electronic submissions available to the public, including the name and address of the submitter, subject to the provisions of the Local Government Official Information and Meetings Act 1987. If you consider there are compelling reasons why your contact details and/or submission should be kept confidential, you should contact the Council's Communication's Consultation Team Leader, telephone 941 8999.

ELEC08/4598

5. 5. 2015

- 19 -

ATTACHMENT 1 TO CLAUSE 6 CON'T

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FREEPOST Authority No.178



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Attention: Tara King  
Consultation Leader  
Christchurch City Council  
PO Box 73011  
Christchurch Mail Centre  
Christchurch 8154



(Continued from front page)

The need for a skate area was identified and locations discussed in the Council Skateboarding, Inline Skating and Freestyle BMX Cycling Strategy (2004) and Sumner Village Master Plan (2013), see links:

- <http://resources.ccc.govt.nz/files/SkateboardingStrategy-docs.pdf>
- <http://resources.ccc.govt.nz/files/TheCouncil/policiesreportsstrategies/SuburbsRejuvenationProgramme/2013/SumnerVillageMasterPlan2013.pdf>



**The key objectives of this project are:**

- To provide a skate area for younger children who are of beginner to intermediate level for skateboards, bikes or scooters.
- To provide a space for children who are unable to travel independently outside of the area to go skating, and who wish to learn some basic skills before moving onto a full skate park facility.
- To integrate the area into the surrounding landscape with appropriate planting.
- To follow CPTED guidelines (Crime Prevention Through Environmental Design) in the design process.

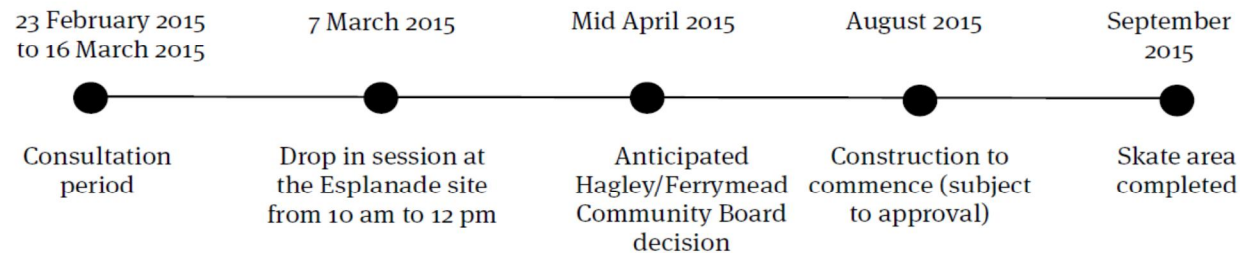
**Landscaping**

- Low level landscape planting will provide screening of the paving, but still allow good visibility.
- The skate area itself will not sit any higher than the existing vegetation along the esplanade, so will not affect any existing views from housing opposite the area.

If you have any comments in regard to this project, please complete the attached form and return it by Monday 16 March 2015.



**Timeline**



**haveyoursay**  
[www.ccc.govt.nz/haveyoursay](http://www.ccc.govt.nz/haveyoursay)

Tara King  
 Consultation Leader  
 Christchurch City Council  
 PO Box 73011  
 Christchurch Mail Centre  
 Christchurch 8154  
 Phone (03) 941 5938  
 Email [tara.king@ccc.govt.nz](mailto:tara.king@ccc.govt.nz)

If you wish to comment on the plan, please complete the enclosed freepost form and return by 5pm on 16 March 2015.



have your say February 2015

# Levi's Skate Project, Sumner

**Christchurch City Council**

**Why**

Levi's have been funding skate areas for local communities around the world, with successful projects in both India and South Africa. They now have funding available to build a beginner to intermediate skate area in Sumner. Levi's have selected Sumner as their preferred option for a skate park in Australasia due to it being mentioned in both the 2004 skate strategy for Christchurch and the Sumner Village Master Plan. The cost to build this skate area would be funded entirely by Levi's.

The purpose of this consultation is to find out whether the community support or do not support the construction of the Levi's Skate Project in Sumner. A choice in the location of this skate area is not part of this consultation.

The analysis of this consultation feedback will then be reported to the Hagley/Ferrymead Community Board, who will then decide if this project will go ahead, and if so, approve the design.

**Where**

The location for the proposed Levi's Skate Project is the grassed area opposite the corner of the Esplanade and Marriner Street in Sumner, near the public toilets. See map and concept plan. (Continued on back page)



**haveyoursay**  
[www.ccc.govt.nz/haveyoursay](http://www.ccc.govt.nz/haveyoursay)

**Drop in session:**  
 The project team and Levi's representatives will be available to answer any questions.  
**Date:** Saturday 7 March 2015  
**Time:** 10 am to 12 pm  
**Location:** At the esplanade site where the skate area is proposed (if wet it will be held in the foyer at Sumner School)

*Please ensure that your comments reach us by 5pm on 16 March 2015.*

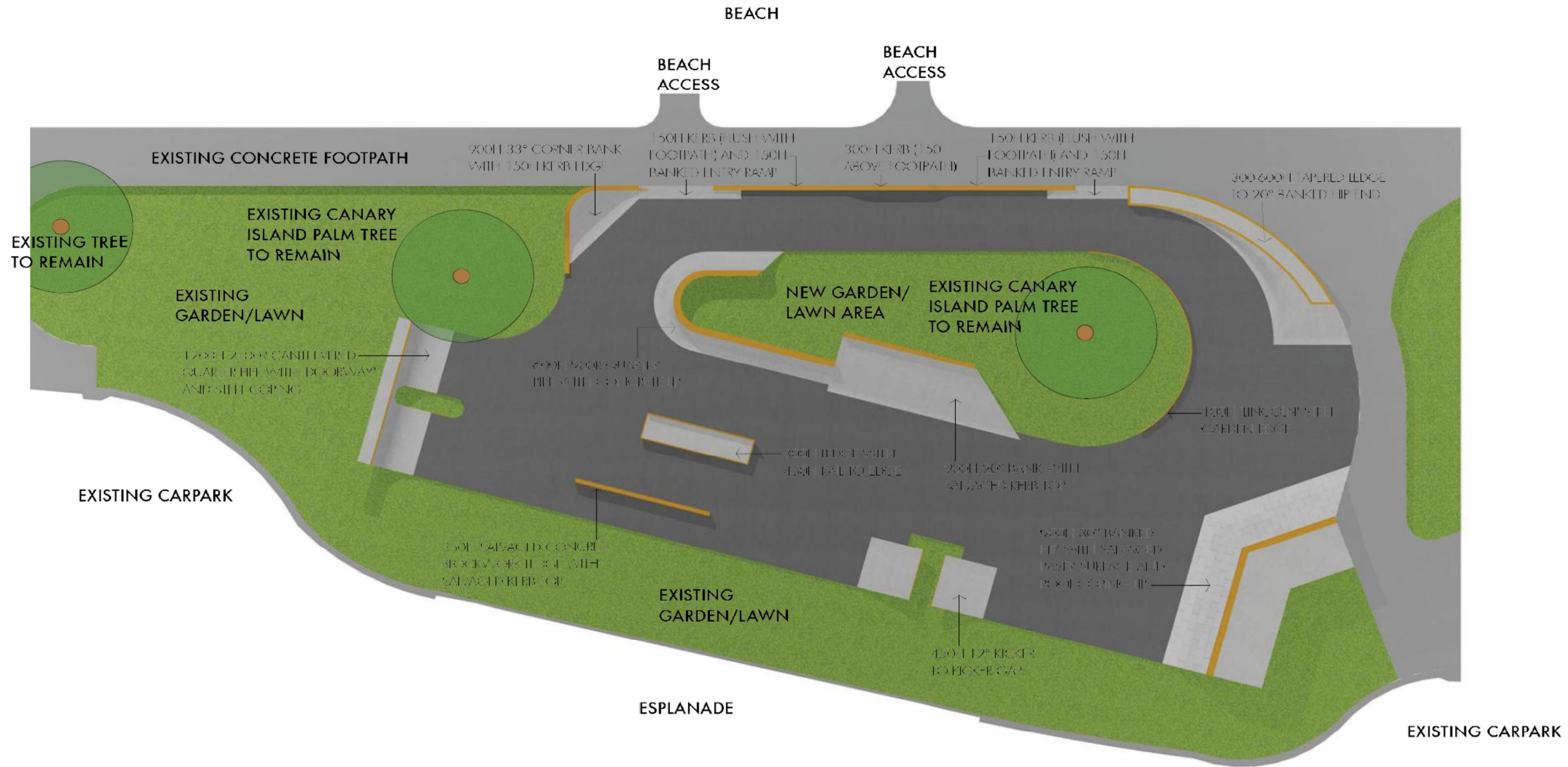
You can comment by:

- Returning the enclosed freepost form
- Visiting the Christchurch City Council's 'Have Your Say' website: [www.ccc.govt.nz/haveyoursay](http://www.ccc.govt.nz/haveyoursay)

If you wish to discuss any aspect of this plan or process please contact:

Tara King, Consultation Leader  
 Phone (03) 941 5938  
 Email [tara.king@ccc.govt.nz](mailto:tara.king@ccc.govt.nz)





**PROPOSED LAYOUT PLAN**

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**SKATEBOARDING COLLECTION**

No.	DATE	REVISION	BY
A	07.02.15	Revised page layout for public consultation	DW
-	28.01.15	Schematic design for client review	DW



**SUMNER SKATEPARK SCHEMATIC DESIGN**

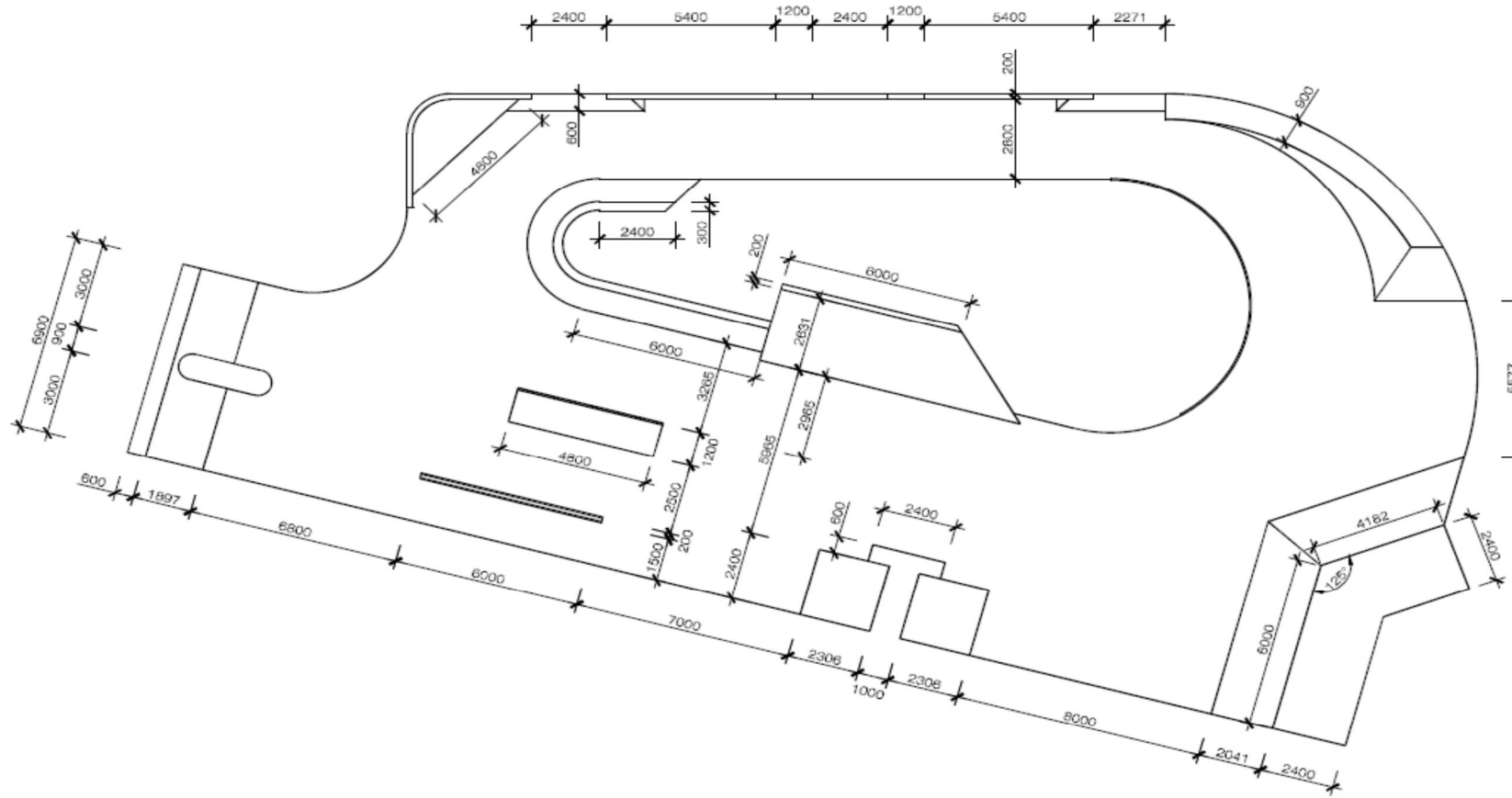
**PROPOSED LAYOUT PLAN**

SUMNER  
NEW ZEALAND

SUMNER SKATEPARK SCHEMATIC DESIGN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND

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**SUMNER SKATEPARK SCHEMATIC DESIGN**

**PROPOSED DIMENSION PLAN**

SUMNER  
 NEW ZEALAND

SUMNER SKATEPARK SCHEMATIC DESIGN  
 LEVI'S - SKATEBOARDING IN NEW ZEALAND

REF: 1342 REV: A

**SD.105**



### Methods to inform the community about the Levi's skate project in Sumner

- 1,025 Public Information Leaflets and the feedback forms were hand delivered to residents two blocks back from the Esplanade and along the entire length of the Esplanade in Sumner and to all absentee owners.
- Key stakeholders including local businesses, schools, and other community groups were emailed the link to "have your say" where project information is provided and an electronic submission can be made.
- Paper copies were provided at Sumner Community Hub, the local supermarket in Sumner, Linwood Service Centre, Shirley Service Centre, New Brighton Library and Civic Offices.
- Temporary signage was installed at the proposed location of the skate area advertising:
  - The consultation period
  - How to have your say
  - A plan of the proposed skate area
  - Details on the public drop in session
  - Included a QR code that could be scanned with a QR scanning application, so that the public could go straight to the Council "have your say" page and make an electronic submission.



*Temporary signage, along the Esplanade in Sumner*



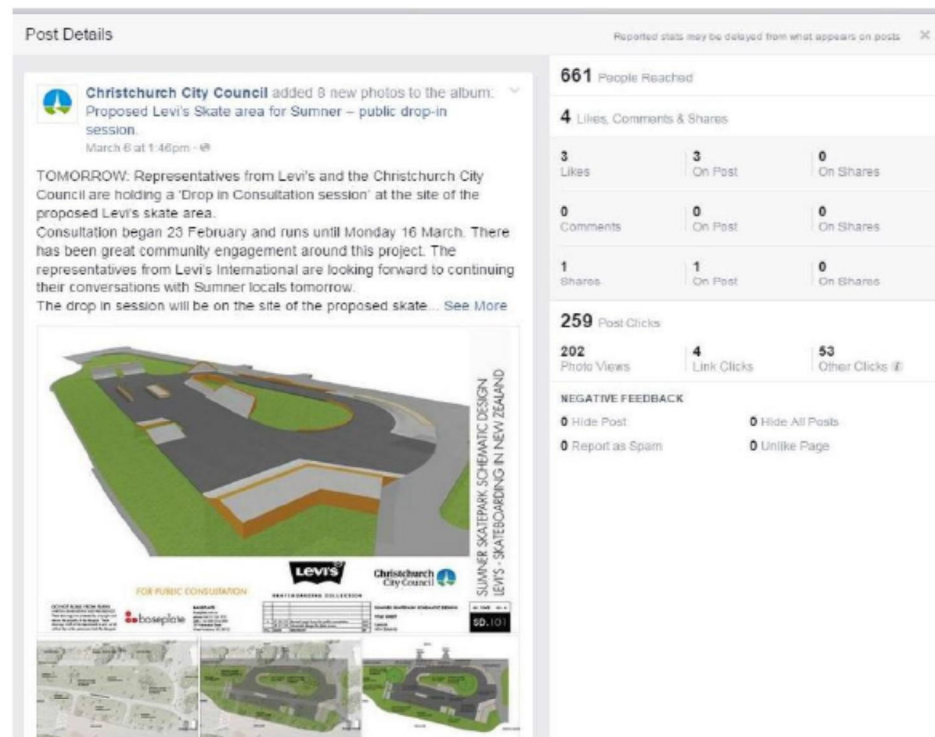
*Drop in session, held along the Esplanade in Sumner*



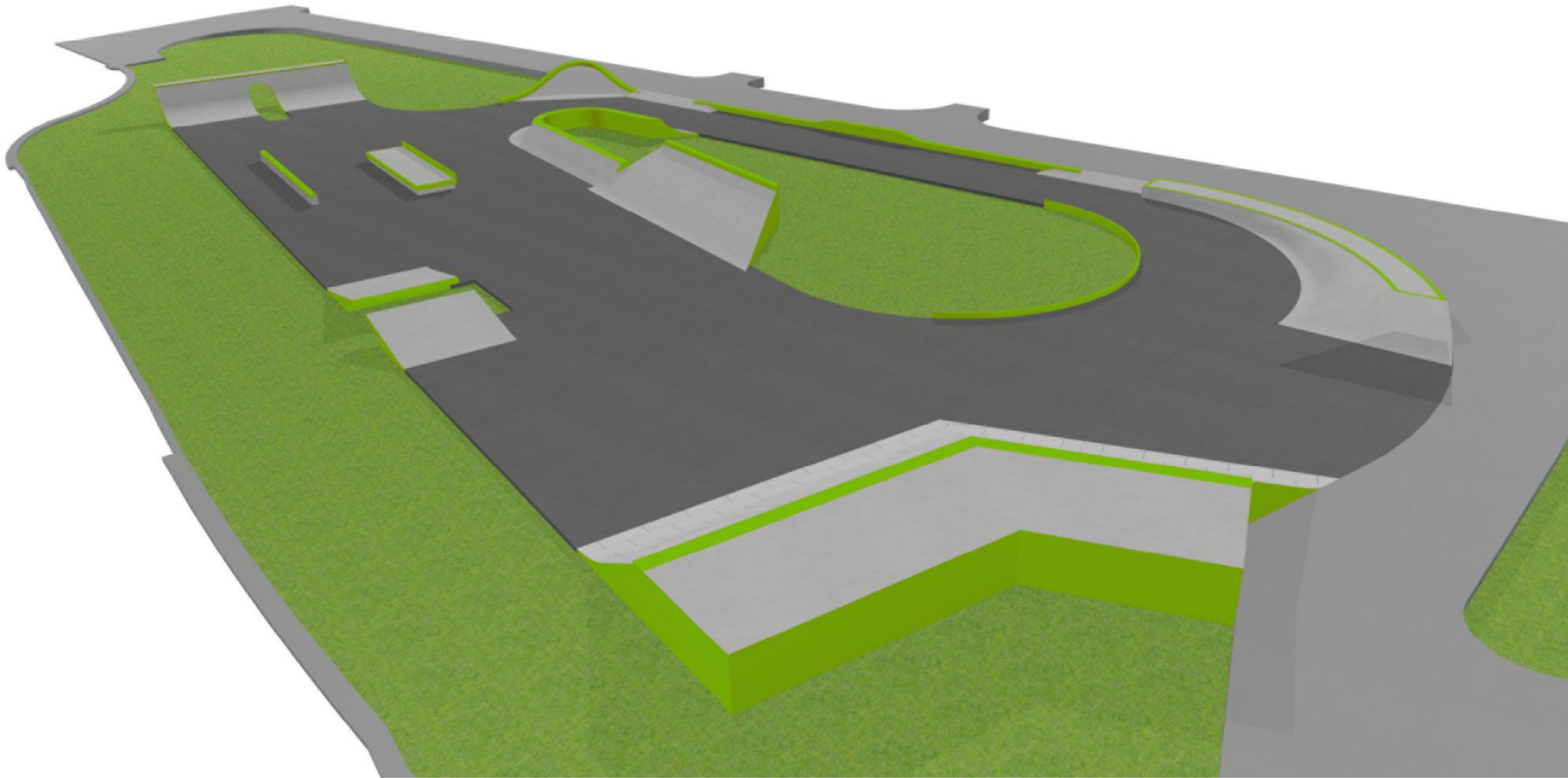
- A public drop in session was held on Saturday 7 March at the Esplanade site from 10 am to 12 noon. The project team and Levi's representatives were available at this drop in session to answer any questions relating to this project and to encourage people to make a submission. This drop in session was well attended by approximately 100 people during the two hour period.
- Social media:

The Council Facebook page and Twitter account

Event	Post date	Facebook/Twitter post
Public drop-in session	Friday 6 March 2015	<p>TOMORROW: Representatives from Levi's and the Christchurch City Council are holding a 'Drop in Consultation session' at the site of the proposed Levi's skate area. Consultation began 23 February and runs until Monday 16 March. There has been great community engagement around this project. The representatives from Levi's International are looking forward to continuing their conversations with Sumner locals tomorrow. The drop in session will be on the site of the proposed skate area.</p> <p>Date: Saturday 7 March 2015-03-20                      Time: 10 am – noon                      Location: The grassed area opposite the corner of the Esplanade and Marriner Street. If wet it will be held in the foyer at Sumner School, Colenso Street, Sumner.</p> <p>For an example of other Levi's projects check out the links below.                      Skateboarding in OAKLAND <a href="http://youtu.be/Yxbuwoi8nJg">http://youtu.be/Yxbuwoi8nJg</a>                      Skateboarding in LA PAZ <a href="http://youtu.be/etrLQDGhy6A">http://youtu.be/etrLQDGhy6A</a>                      Skateboarding in INDIA <a href="http://youtu.be/xt6s827noTY">http://youtu.be/xt6s827noTY</a></p>







SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND

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SUMNER SKATEPARK  
LANDSCAPE CONCEPT PLAN

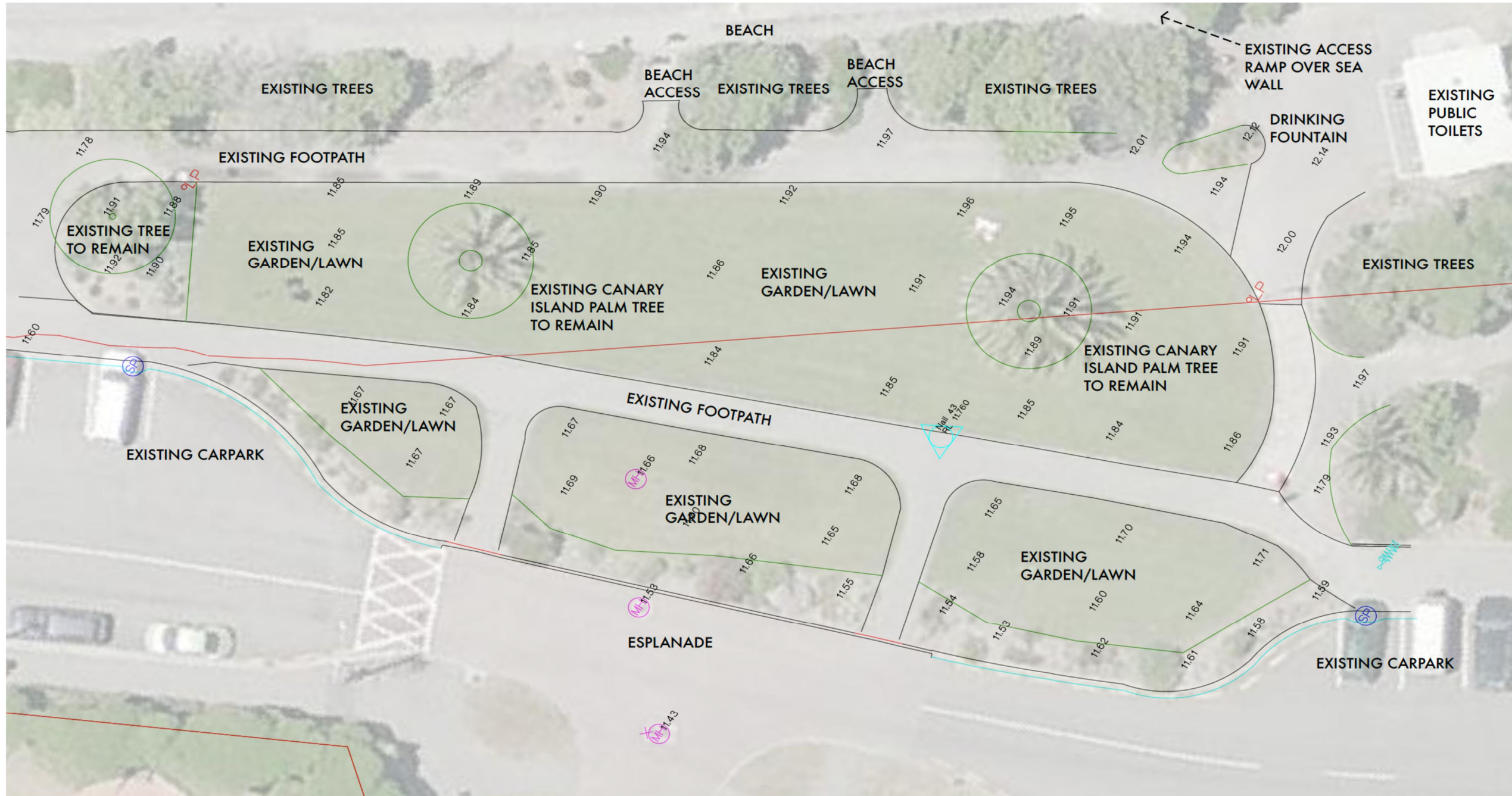
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SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND



EXISTING CONDITIONS PLAN

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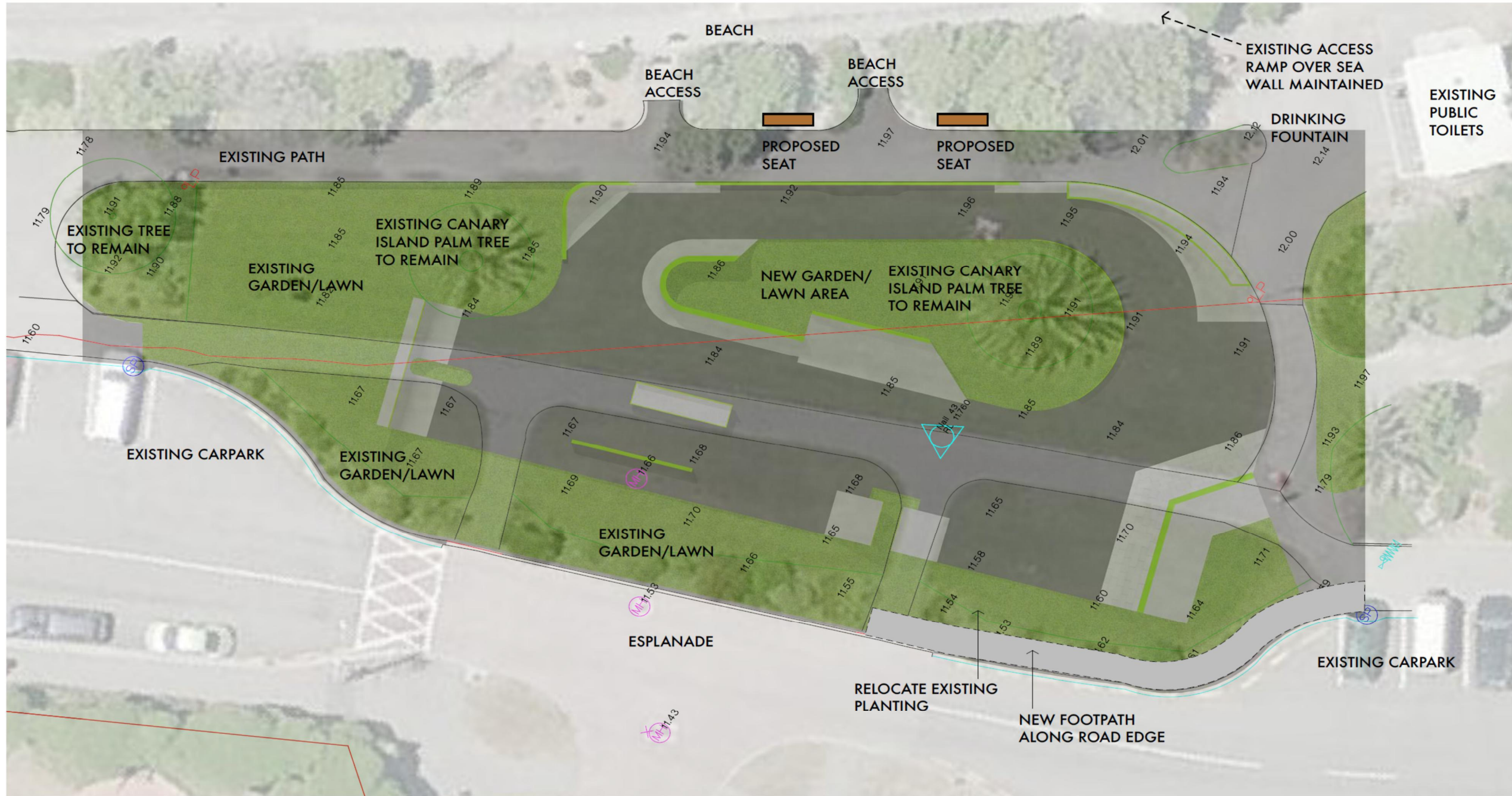
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B	24.02.15	Footpath notes adjusted	DW
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SUMNER SKATEPARK  
LANDSCAPE CONCEPT PLAN  
EXISTING CONDITIONS PLAN  
SUMNER, NEW ZEALAND

REF: 1342 REV: C

SD.102





SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND



**SITE PLAN OVERLAY**

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**SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN**

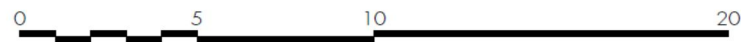
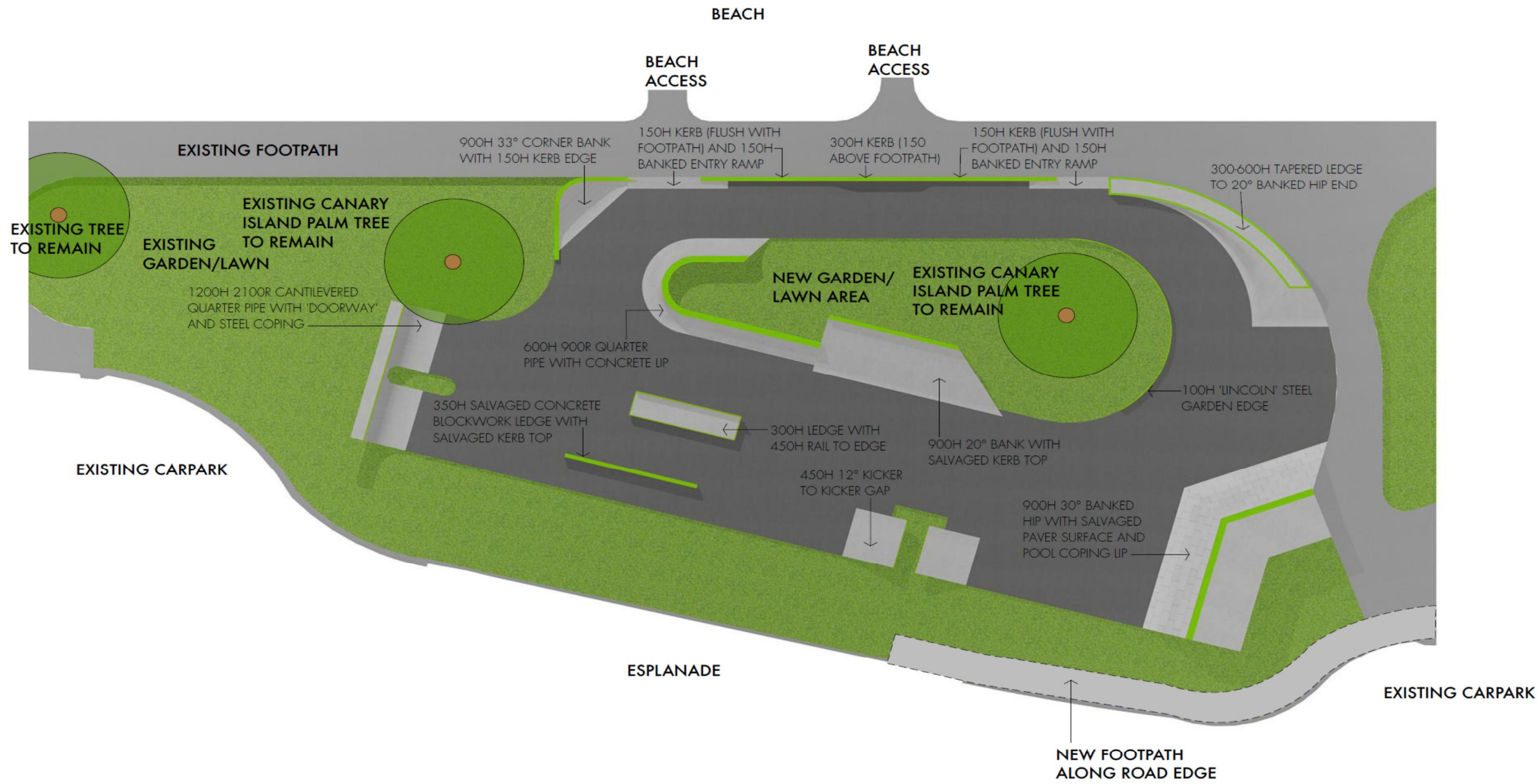
**SITE PLAN OVERLAY**

SUMNER, NEW ZEALAND

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**SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN**

**PROPOSED LAYOUT PLAN**

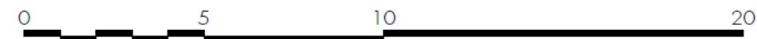
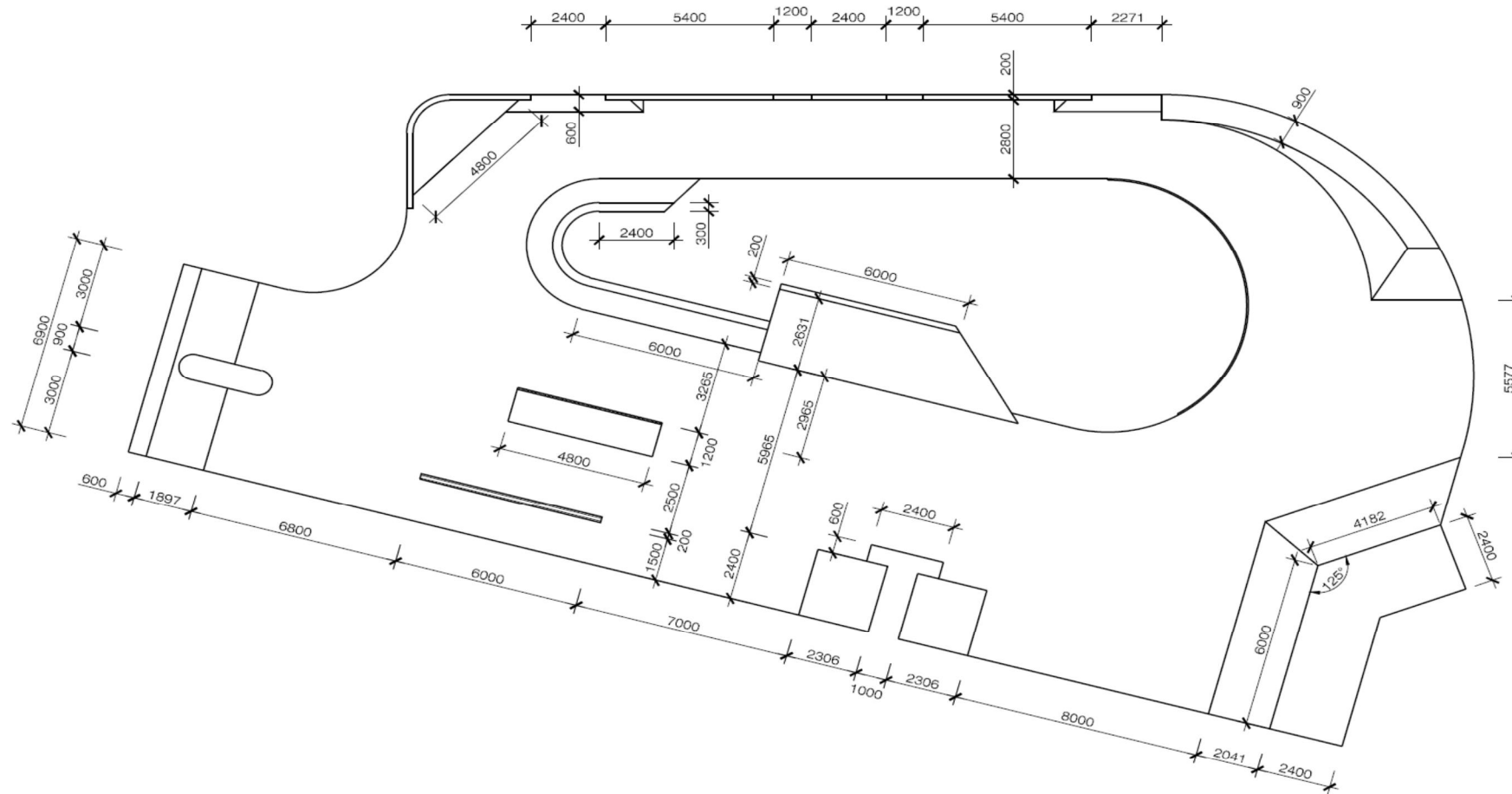
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**SUMNER SKATEPARK  
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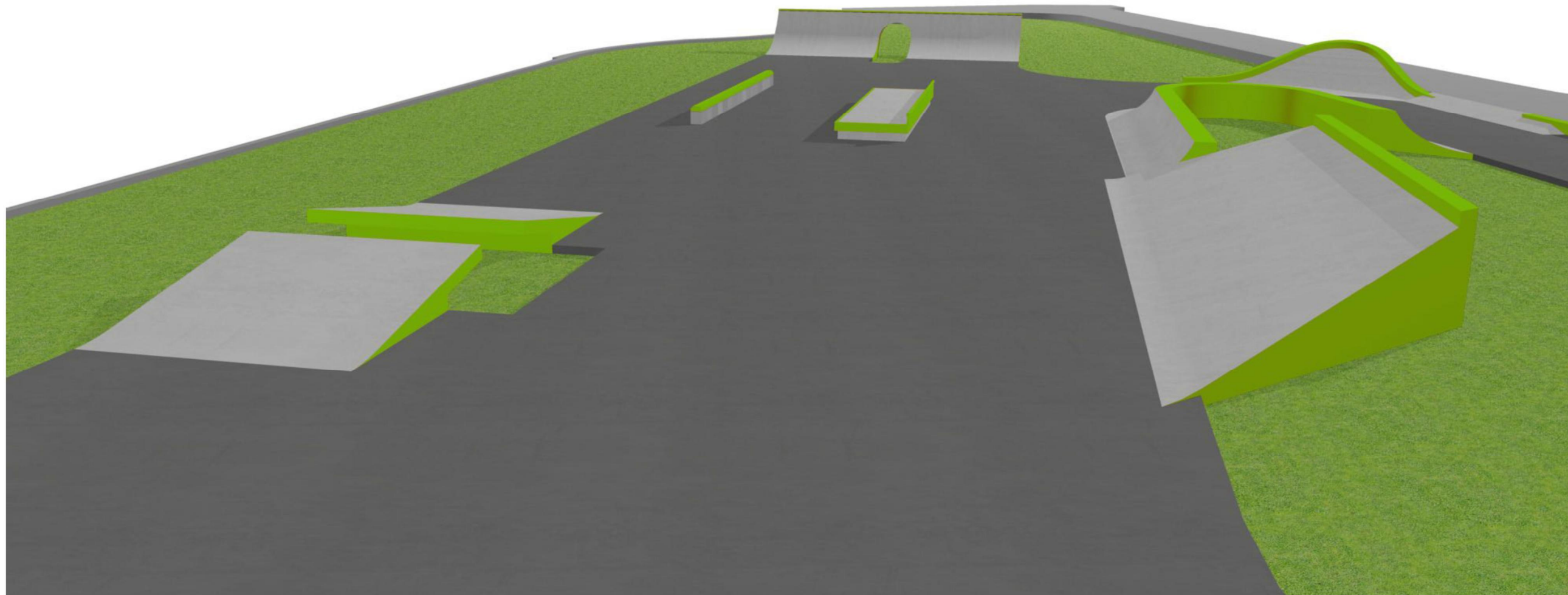
**PROPOSED DIMENSION PLAN**

SUMNER, NEW ZEALAND

SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
 LEVI'S - SKATEBOARDING IN NEW ZEALAND

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SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND

**PERSPECTIVE VIEW 1**

scale - N.T.S

**FOR BOARD APPROVAL**

**DO NOT SCALE FROM PLANS**

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**SKATEBOARDING COLLECTION**

No.	DATE	REVISION	BY
C	25.03.15	Colour change, planting, seats & notes added	DW
A	07.02.15	Revised page layout for public consultation	DW
-	28.01.15	Schematic design for client review	DW



SUMNER SKATEPARK  
LANDSCAPE CONCEPT PLAN

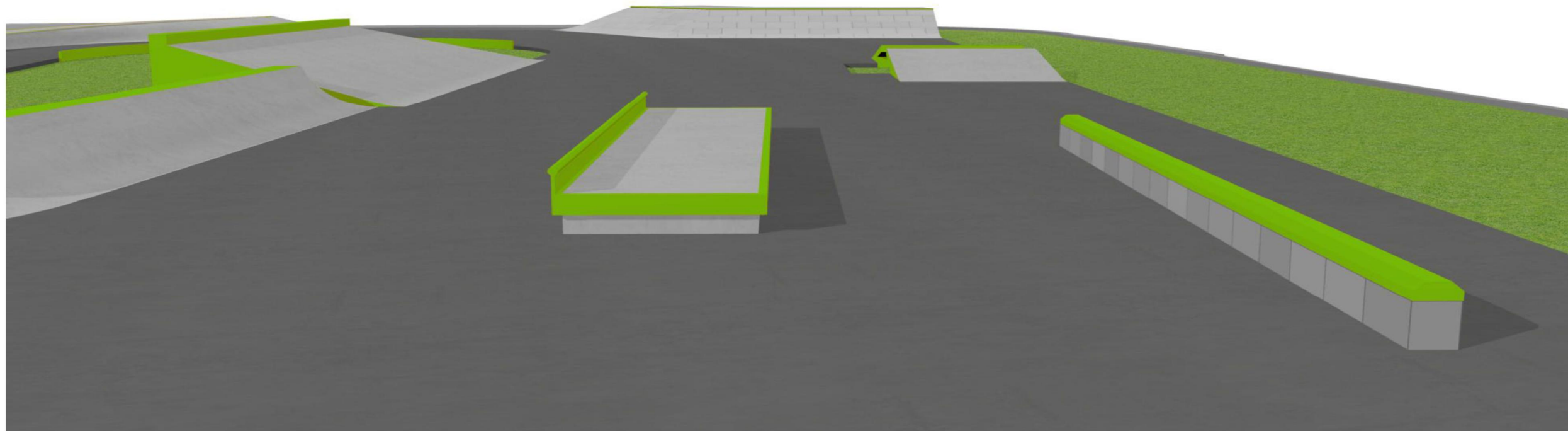
PERSPECTIVE VIEW 1

SUMNER, NEW ZEALAND

REF: 1342 REV: C

**SD.106**





SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND

**PERSPECTIVE VIEW 2**

scale - N.T.S

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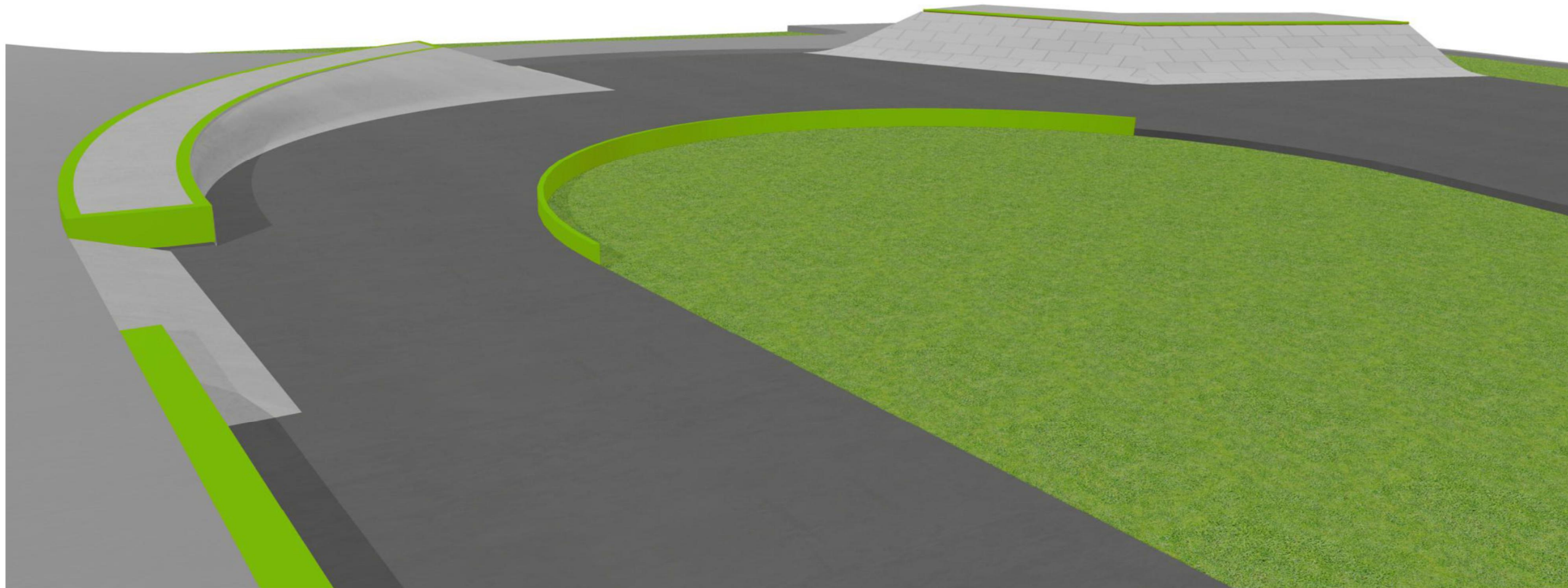
SUMNER SKATEPARK  
LANDSCAPE CONCEPT PLAN

PERSPECTIVE VIEW 2

SUMNER, NEW ZEALAND

REF: 1342 REV: C

**SD.107**



SUMNER SKATEPARK LANDSCAPE CONCEPT PLAN  
LEVI'S - SKATEBOARDING IN NEW ZEALAND

**PERSPECTIVE VIEW 3**

scale - N.T.S

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SUMNER SKATEPARK  
LANDSCAPE CONCEPT PLAN

PERSPECTIVE VIEW 3

SUMNER, NEW ZEALAND

REF: 1342 REV: C

**SD.108**



- Retain the project concept as currently shown.
- Change the project staging subject to “medium” to reflect its interrelationship with other Esplanade projects, the proposed Coastal Pathway project, and P3.1 and P4.3, i.e. 5-10 years.

**JAG Recommendation:**

Project 1.2.2 concept to be retained as shown and actioned within a 5-10 year timeframe whilst taking Esplanade and other relevant projects into consideration.

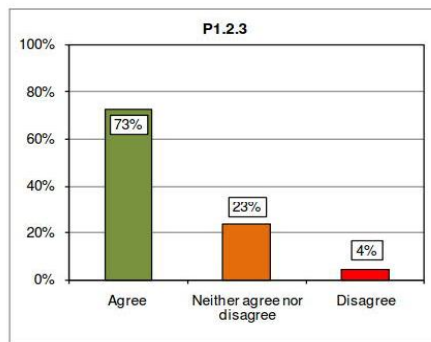
**Improving the movement network and streetscape amenity (P1)**

**P1.2.3 – Esplanade play area**

**Project Description and Rationale**

This project involves the creation of a play area/installation associated with proposed enhancements to the Esplanade described in P1.2.1 (e.g. play equipment, children’s skate park or public art project). As for other projects affecting the Esplanade, this project can support and be integrated with the proposed Coastal Pathway project. It responds to community feedback for more activities for families, visitors and youth/young children and to enhance the connections between the beach and the Village Centre through a highly visible draw card.

Submission responses	Strongly Agree	Agree	Neither Agree or Disagree	Disagree	Strongly Disagree
171	70 (40.9%)	54 (31.6%)	40 (23.4%)	2 (1.2%)	5 (2.9%)



**Comments/Issues raised by submitters:**

A reasonable percentage of support has been given to this project and several submitters refer to the Esplanade Play Area as one of the best aspects of the Draft Master Plan. However, a number of submitters have suggested the following improvements:

- greater provision for children and youth on the Esplanade or within the Village Centre;

## 5. 5. 2015

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### ATTACHMENT 5 TO CLAUSE 6 CON'T

## 8. 5. 2013

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### ATTACHMENT 1 TO CLAUSE 8 CONT'D

- greater provision for an adult play/exercise area on the Esplanade or within the Village Centre;
- promotion of the Esplanade as a Smokefree Environment, through appropriate signage; and
- inclusion of natural and built shade structures to promote Sun-Smart practices.

One submitter is concerned that a play area along the Esplanade may not be successful because the area is *"too windswept"*. A small number of submitters have suggested a play area in the sand dunes adjacent to Council road reserve at the intersection of Marriner Street-west and the Esplanade.

Key concerns raised by submitters relates to the potential impact on the tranquillity, enjoyment, views and cleanliness of a play area or skate ramp/park on other Esplanade users and/or adjacent residents. Such concerns are illustrated by these comments:

- ❖ *"We wouldn't want a skate park anywhere near the Esplanade. It should be a place of peace, to enjoy the views of sea and mountains, to hear people enjoying themselves without the noise pollution of skate boards bashing about!"*
- ❖ *"The skate park/playground should be tucked away where it isn't an eyesore or a noise and litter nuisance, not on the seafront."*

#### **Staff Comment:**

The Draft Master Plan described the project as a potential play area, public artwork installation, or skate park for young children, but it did not prescribe a specific feature or design. This enables further discussions and investigations to continue with the community to identify the most appropriate structure or facility. Given the need to align relevant sections of the Draft Master Plan with the proposed Coastal Pathway project, staff do not consider it necessary to further investigate (additional) play opportunities along the Esplanade to finalise the Master Plan.

Greenspace staff at the Council have already investigated the P1.2.3 site for a skate park for older children/youth and did not consider it to be suitable. This is because the scale, and design needs, required for skate parks targeting youth is greater than that able to be provided on this site. Greenspace investigations into an alternate site, in the wider Sumner/Redcliffs/Ferrymead area, have been on hold since the 2010/2011 earthquakes.

With respect to the potential adverse effects of an Esplanade play area on adjacent user groups/property owners, projects such as this often involve trade-offs between adjacent property owners and the wider community. In this instance, the overall benefit to the community of having a play area on the Esplanade is considered to outweigh any potential costs. However, it is important that options to mitigate the project's impact are identified during the detailed design stage, which will involve further public consultation.

As in the case of other Master Plan projects affecting the Esplanade, it would be sensible to integrate the project with the proposed Coastal Pathway project. This can occur as both projects transition to the detailed design stage. Submitter feedback on the location/type of furniture and/or shade plantings, appropriate signage, and the design/layout and most appropriate 'play' option can also be addressed further at that stage.

**Staff Recommendation P1.2.3:**

- Retain the project concept as it is currently shown.
- Retain project staging as it is currently shown, i.e. aim to commence implementation in the next 2-5 years, with respect to the proposed Coastal Pathway project in the Esplanade Area.

**JAG Recommendation:**  
 Project 1.2.3 concept to be retained as shown and actioned within a 2-5 year timeframe whilst taking Esplanade and other relevant actions into consideration.

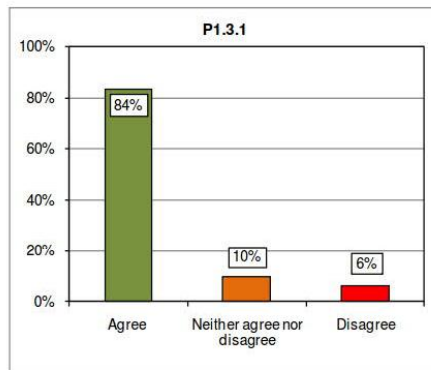
**Improving the movement network and streetscape amenity (P1)**

**P1.3.1. – Burgess Street shared space**

**Project Description and Rationale**

The project involves the removal of kerb and channel, and the incorporation of landscaping and new paving to create a single surface corridor. A key driver is the desire to enhance the beach-Village Centre connection and to provide a more equitable balance between road users (i.e. drivers, cyclists and pedestrians).

Submission responses	Strongly Agree	Agree	Neither Agree or Disagree	Disagree	Strongly Disagree
170	83 (48.8%)	59 (34.7%)	17 (10.0%)	7 (4.1%)	4 (2.4%)



**Comments/Issues raised by submitters:**

Many submitters support this project and several have referred to this project as one of the best aspects of the Draft Master Plan. Supporting submitters appear to appreciate the project's potential to improve the connection between the beach and Village Centre, and to provide for pedestrians and other road users in a slow speed environment. One submitter has mentioned the contribution of shared space streets to community life, community identity and social interaction.